FY 2010 BUDGET REQUEST

For Operating And Capital Funds

PREPARED FOR THE BOARD OF TRUSTEES SEPTEMBER 11, 2008



UNIVERSITY OF ILLINOIS URBANA-CHAMPAIGN · CHICAGO · SPRINGFIELD

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UNIVERSITY OF ILLINOIS

Urbana-Champaign • Chicago • Springfield

Office of the President 364 Henry Administration Building 506 South Wright Street Urbana, IL 61801-3689

B. Joseph White *President*

September 11, 2008

Dear Colleagues and Friends of the University of Illinois:

The University of Illinois has enjoyed an inspiring past. Building on that legacy of accomplishment, we have the capacity to achieve an even more brilliant future, enhance our standing as a great American university, and to help create a prosperous future for the people of Illinois, the nation and the world. The University of Illinois is an asset of extraordinary value in realizing this vision because we educate people and create new knowledge on a large scale and with excellence.

Creating the brilliant future we desire requires leadership and our continuing efforts in carrying out the compact between the University and its partners. The compact is comprised of the State of Illinois through its elected leadership and taxpayers; students and their families; the faculty-led research and scholarship enterprise; generous donors who provide a margin for excellence; and attentive leaders, such as the Board of Trustees and top administrators, who govern and manage the enterprise and who strategically re-allocate and redirect resources for optimal use.

Equally important to securing the University's brilliant future are ambitious plans and priorities. The five major priorities that emerged from the University's strategic planning process are to:

- Develop UIUC into the nation's preeminent public research university.
- Develop UIC into the nation's premier urban public research university.
- Position the U of I Medical Center and health sciences colleges for the next quarter century.
- Develop UIS into one of the nation's top five small, public, liberal arts universities.
- Successfully expand the Global Campus to offer a high quality, highly affordable and accessible U of I education to tens of thousands of Illinoisans and others unable to spend an extended period of time on one of our campuses.

I am pleased that we have made progress toward each of these priorities over the past year. Funding requests for some of the strategic initiatives developed to further address these priorities are included within the Strengthen Academic Quality component of the FY 2010 operating budget request.

Colleagues and Friends September 11, 2008 Page 2

In the pages that follow, we describe in detail the initiatives that are most important to the University of Illinois as we look ahead to FY 2010. In the operating budget, our greatest needs are to:

- Strengthen academic quality through competitive compensation programs, strategic initiatives and support for statewide priorities (\$89.8 million). Under statewide priorities, we have included proposals that would enable us to contribute to teacher education and energy research. (Support for *Healthy Returns—The Illinois Bill of Health* is included in our Request on page 83.)
- Address facility operations needs through support for operations and maintenance of new facilities and enhanced facilities maintenance support (\$5.9 million).
- Meet inflationary and other cost increases due to payroll related costs (e.g., Medicare, worker's compensation, and legal liability) and price increases for utilities and libraries (\$17.4 million).

These proposals total \$113 million, representing a 8.0 percent increase over our FY 2009 base operating budget.

In the capital budget, we have identified our 12 highest priorities from numerous projects across the three university campuses. Our top priority is repair and renovation (\$22.6 million), followed in priority order by: Lincoln Hall remodeling (\$56.3 million); College of Medicine Rockford (\$14.25 million); Electrical & Computer Engineering Building (\$42.0 million); Integrated Bioprocessing & Research Lab (\$20.0 million); Dentistry Modernization/Code Compliance (\$20.0 million); Pharmacy Renovation & Addition (\$120.0 million); Public Safety Building (\$4.0 million); Disability Research, Resources, & Education Services Building (\$50.0 million); Burrill Hall remodeling (\$35.0 million); Science and Engineering Laboratory (\$35.0 million); and Brookens Library Renovation (\$35.0 million).

There are two additional capital projects related to economic development and statewide health care not included in the priorities list for which the University will also be seeking capital support from the State of Illinois. First, we are seeking \$60 million for a Petascale Computing facility at UIUC in support of a \$208 million grant announced by the National Science Foundation. During the national competition for this grant, Governor Blagojevich provided a letter pledging the State's financial support for the Petascale facility in recognition of this extraordinary opportunity for the University and the State of Illinois. Second, we are seeking additional state funding for a hospital renovation and expansion at UIC known as *Healthy Returns—The Illinois Bill of Health*. Some of this funding will likely be needed in FY 2010 in order to meet the timeliness requirements of the Certificate of Need process through the Illinois Health Facilities Planning Board.

Thank you for the opportunity to present our budget needs for FY 2010. If you have questions, please do not hesitate to contact me or my staff.

Sincerely,

S. Joseph White

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Capital Budget Request for FY 2010

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INTRODUCTION

Overview

Since its inception in 1867 as one of the nation's original public land grant universities, the University of Illinois has witnessed significant periods of change and growth. From the "Illinois Industrial University's" first day of instruction in Urbana in 1868, to the opening of the Chicago Circle campus in 1965 and its subsequent consolidation with the University's Medical Center in 1982 to create the University of Illinois at Chicago, to the addition of the Springfield campus in 1995, to the launching of the Global Campus in 2008, the University has evolved and adapted to become one of the world's great institutions of higher education with three campuses sharing a common name, mission, governing body, senior leadership and unwavering commitment to academic excellence.



The University must have a clear strategy in place. The University has now entered a new phase of growth and change. Knowledge is the most significant economic and social force in world history. This trend accelerated in the 21st century, and higher education will see its importance and influence grow in the coming decades. However, as in other industries and sectors, extraordinary, rapid change has become a constant. This dynamic environment provides challenges and for a great public research university like the University of Illinois, opportunities as well.

The opportunities and challenges facing the University of Illinois grow out of the changing environmental forces acting upon it. A few of the key forces include the following:

- Aggressive competition (nationally and internationally) for students, faculty, resources and reputation from both traditional and non-traditional providers has created a fluid educational marketplace which threatens to erode the quality of the University's academic programs.
- The growing demands for education, technological innovation in educational design and delivery and economic development through technological commercialization create high levels of opportunity as well as a challenge for the University. In particular, the market for on-demand education has expanded rapidly.
- There has been a sea of change in the traditional model for financing public higher education in Illinois and across the nation. In particular, the significant shift in how the University is funded over the past few years has brought into

stark contrast the alternative futures that it could face, ranging from a slow decline to excellence.

Perhaps more than any other innovation, the ongoing revolution in information and communication technologies has the potential to transform higher education and its contributions to society in education, research, service and economic development. The University of Illinois is uniquely positioned to take advantage of these technologies through its established capabilities and excellence in the sciences, engineering, healthcare, arts and humanities and professional fields combined with its land-grant mission and global presence. But, to do so effectively and in a way that does not diminish its core academic strengths, the University must have a clear strategy in place to fulfill its brilliant future.



The leadership of the University is committed to making tough-minded reallocation and reduction decisions.

The University of Illinois's impact is substantial and consequential. The University of Illinois encompasses 550,000 alumni in addition to 70,000 current students and 28,000 faculty and staff. It extends to the citizens of Illinois who helped build this great institution. It extends to the leaders and practitioners of business, industry and the professions in this important State and well beyond. And it extends to those who come to us for first-rate services: patients in our hospitals and clinics, on-line learners, fire and police trainees and users of Extension.

Many of these stakeholders care deeply about the state of the University and its future. Stewardship requires that the University's leaders-from trustees to administration, from Foundation to college advisory boards, from active alumni to entrepreneurial faculty, from tuition payers to taxpayers-share an unshakable commitment to the value and the values of public higher education, and particularly to the University of Illinois.

It is clear that a new understanding and an agreement or "compact" to ensure a reliable flow of resources to maintain and develop the excellence of the University of Illinois needs to be hammered out. The Illinois Compact comprises five parties, all doing their part to ensure proper funding for this dynamic treasure, the University of Illinois. The State of Illinois does its part. Tuition payers and their families-with proper financial aid-do their part. University of Illinois faculty through the excellence of their work and their success in winning competitive grants and contracts do their share. Private donors will do their part and step up to support the September 2008

University's Brilliant Futures campaign. Equally important, the leadership of the University at every level is committed to making tough-minded reallocation and reduction decisions through good times and bad to ensure the resources with which we are entrusted are being put to the best and highest use. In short, the Illinois Compact binds us together in explicit support of the University, which itself expresses the highest aspirations of the State and its citizens.

The future of the University of Illinois will be built upon the legacy of success provided by previous generations of faculty, students, staff and other key stakeholders. To ensure that the University's future is worthy of its past and present greatness, it is essential to have a strategic plan that recognizes the extraordinary changes facing higher education; the opportunities presented by an expanding national and international marketplace for postsecondary education and training; and the parallel challenges of an environment characterized by increasing competition for the best students, faculty, staff and other resources. Creative and innovative strategies must be developed and implemented through the planning process that enable the University to successfully compete in this dynamic environment and to manage the strategic issues that are critical to achieving its vision. Perhaps more importantly, these strategies must be developed within a cohesive conceptual construct that recognizes and capitalizes on the distinctive strengths and contributions of the three campuses (Urbana-Champaign, Chicago and Springfield), Global Campus, University Administration, University of Illinois Foundation and University of Illinois Alumni Association toward this vision.

The University of Illinois strategic plan outlines the following four strategic goals:

- The University of Illinois will achieve and be recognized for both academic excellence and extraordinary education and development of our students.
- The University of Illinois will be the recognized higher education leader in innovation, quality and service.
- The priorities of the University of Illinois will reflect the most urgent needs of the State, our communities and the world.
- The University of Illinois will have the resources (people, money and facilities) required for excellence.

The State of Illinois, as a valuable member of the U of I Compact, provides critical support through State funding for the University of Illinois. The University of Illinois is a treasure for our State and its people. But it is a dynamic treasure, not a museum treasure. It is dynamic because of the transforming power of education in people's lives. Today, in the face of new technologies and the forces of globalization, a quality education has never been more important in enabling people to achieve their dreams. We see the growing divide between people with a good education–people who have bright prospects for their lives–and people who lack a good education and, as a result, face tough times which are likely only to get worse. The University of Illinois is a dynamic treasure because knowledge–the original, cutting edge knowledge that comes from research–is the true capital of the new economy. Land and natural resources still matter in a state's endowment. But educated people and knowledge that creates industries to put those people to work matter more. The University of Illinois is a research powerhouse.

ECONOMIC ENVIRONMENT

The context in which the University of Illinois is requesting funding is important. This decade has been a challenging one for the State. The nation, and Illinois, had a significant economic downturn in the early part of this decade. As measured by the University's Institute of Government and Public Affairs "Flash Index" in Figure 1, the Illinois economy had an extended period of contraction (as shown by the shaded area). Over the past three years the Illinois economy has been expanding significantly, along with tax revenues.





However, even though the Illinois economy has been growing at a pace exceeding many of the states in the midwest, its economic growth has been below national averages. State employment has lagged national averages, manufacturing employment is over 25% below 1998 levels, with overall employment still below the 2000 peak. Trends for the last decade show that Illinois has underperformed national growth as measured by Gross Domestic Product (GDP) as shown in Figure 2. While it is possible that this trend may reverse, there is little evidence of this happening.



Figure 2 Illinois versus National Economic Growth

Source: Bureau of Economic Analysis (BEA).

In addition to economic growth weaker than national trends, the State has another major problem specific to Illinois. The State's five public pension systems are also underfunded with a current liability of over \$44 billion, a funding ratio of 62.6% at the end of FY 2007. State payments to the retirement systems are scheduled to increase from \$2.7 billion in FY 2009 to over \$3.8 billion by FY 2012. The State faces many legal mandates and entitlements which require increased funding and has also determined that health care and elementary/secondary education are the State's highest priorities. In sum, there are more high priorities for State funding than available resources. The result has been limited available funds for direct appropriations to public universities.

The University of Illinois has faced a harsher financial environment in this decade than at any time in the last half century. The State appropriation to the University of Illinois from general revenue funds is \$743.4 million for day-to-day operations. Along with student tuition, these funds pay most of faculty and staff salaries and wages; heats, cools and lights our buildings; puts books in the libraries; and equips classrooms and instructional labs. It is the foundation for our central mission of teaching, research, public service and economic development. The University Administration and faculty have worked closely with the Board of Trustees to address key issues of resource management, administrative reorganization, tuition and financial aid policies.

During FY 2002, the economic environment and outlook for State revenues changed dramatically. From FY 2002 to FY 2005, the direct general tax appropriation from the State declined by more than 16%, representing a loss of \$130 million. Consecutive years of mid-year rescissions totaled over \$75 million. In addition to these direct reductions, the University was faced with over \$100 million in unavoidable expenses such as Medicare payments, utility costs, legal liability costs, O & M for new buildings, salary increases and contract agreements. The total reductions, redirections and unavoidable expenses facing the University have been almost \$240 million. Even with the addition of tuition increases, these reductions placed extreme stress on the University. The impact is felt now and will be for years to come.

We are proud of the extraordinary accomplishments of the students and faculty of the University of Illinois, but we must be realistic about the future. The cumulative effect of cost increases and State budget difficulties during the last dozen years has significantly eroded the resource base of the University of Illinois. Given those realities, the University has worked hard to reduce its budget. Principles were articulated to guide budget reduction steps. The funds from these reductions were used to protect core missions of the University. However, cost reductions alone cannot cover the entire burden of reduced State support. Over the next few years, the University will continue to be in jeopardy of losing faculty, administrative, professional and support staff positions. Many, but not all, personnel reductions can be addressed through attrition and closing vacant positions. The effects of these reductions are serious and long-lasting. Our ability to compete and sustain quality is severely strained. Cuts of the magnitude levied in past years will affect the ability of Illinois' higher education system to fulfill its mission and meet the expectations of policy makers and the general public about the quality, scope and scale of programs for which they have come to expect for Illinois. Stated simply, the University of Illinois is doing everything possible to protect the quality of its instructional programs.

At the very time in which the number of Illinois high school graduates is rising and the economic value of a college degree grows annually, budget reductions of these magnitudes threaten the University's capacity to teach students, erodes the quality of the education provided, limits research productivity, and constrains the frequency and depth with which the public is served. Understandably, attention has been focused on the immediate and unavoidable problems that the budget reductions present. However, it is even more critical for University leaders, legislative leaders and the executive branch to also assess the long-term impact of these cuts. Illinois' ability to compete effectively in an information-age economy depends on a healthy, vital and robust system of higher education. Budget cuts of the magnitude implemented from FY 2002 to FY 2005 jeopardize each of those qualities.

Illinois has long confronted an array of social and human service funding needs so large that the State could not fully meet even the most pressing University budget requirements. Whether in children and family services, human services, corrections, health care and family services or elementary/secondary education, the list of fundamentally important but unmet resource needs grows each year and competition intensifies among agencies with compelling calls for added support.

We are challenged more seriously today than at any time during the last half century. By working together and making the right decisions we can ensure that Illinois higher education and the University of Illinois remain respected national leaders for the quality of programs they provide and for the diversity of students served. By increasing State support at a steady level, the University of Illinois can focus on preserving the already high quality of our core missions of teaching, research, public service and economic development.

Direct State Appropriations for FY 2009 were 2.9% greater than FY 2008 levels.

A NEW BUDGET FRAMEWORK



Redirection of existing resources to meet high priority funding needs is an integral and ongoing part of the University's annual budget process. For the University of Illinois, the early 1990s brought diminished State tax support with two years of outright reductions in combination with general tuition increases held to the level of inflation. What has changed substantially from the earlier period has been the University's determination to redirect resources internally. In earlier times, reallocations might have been made on an ad hoc basis to accommodate declining support, but with the expectation that the next year's funding from the State would improve. Now, however, the University has a renewed emphasis on the importance of adopting long-term budget planning strategies which include redirection of existing resources as an integral component augmenting tax and tuition support.

The University has recognized the importance of addressing budget requirements via multiple sources, it is clear that the single most important sources of budget strength remains State tax dollars and tuition. Direct State support now represents less than one-fourth of the University's total operating budget and, in combination with tuition revenue, represents virtually the entire funding for instructional programs. The University of Illinois cannot sustain, let alone enhance its quality without a firm foundation of annual State support.

FY 2009 BUDGET OUTCOMES

Achieving salary competitiveness for all employees remains a top priority for redirected funds. The legislative budget process for FY 2009 concluded with the Governor vetoing over \$1.4 billion in appropriations as passed by the State legislature. For Fiscal Year 2009, State support for the operating budget is 2.9% greater than FY 2008 levels. Even with the Governor's reductions, State appropriations exceed expected State revenues. Continued actions on the State budget during the year are expected. Additional tuition revenues were derived from general increases for all students and the continued phase in of special-purpose increases from which all income was specifically dedicated to improvement of instructional programs largely at the professional level.

In 2003, the University of Illinois Act was amended (110 ILCS 305/25) to include a four year tuition guarantee for new students beginning with the fall 2004 cohort. The purpose of the undergraduate guaranteed tuition plan is to provide a high degree *September 2008 Page 8* of certainty about tuition costs for students and families. The plan applies to all undergraduate students enrolled in a baccalaureate degree program on one of the three campuses of the University of Illinois. The plan treats every student as part of a cohort defined by the date of entry to the University. Each cohort is guaranteed an unchanged tuition schedule for four years.

In FY 2009, a total of \$31.4 million was redirected through internal reallocations. The reallocations accomplished are outstanding examples of program advances that are possible when incremental tax and tuition revenues are coupled with significant internal reallocation.

FY 2009 continued the absence of new State funded capital projects for the University of Illinois. Our first capital priority is always repair and renovation of existing facilities on our three campuses. Continued internal reallocations will allow the University to address the most pressing needs to strengthen our traditional missions of teaching, research and public service.

The following tables and figures illustrate the changes in funding which higher education has experienced in the recent past. Funding improvements for the State's educational systems at all levels has frequently been cited as among the State's highest budget priorities; budget needs for education have played a central role in the justification for recent tax increases. A closer examination of actual State tax appropriations, however, reveals that education's share of the State budget today is well below its position prior to the income tax increase of 1989-1990.

Table 1 illustrates that the budget share for higher education has dropped substantially since that increase was enacted, resting today at a level below that prior to the tax increase. For FY 2009, elementary/secondary education continued to be above their 1980 share of 28.8%. For FY 2009, higher education's share of the total budget is projected to increase slightly to 8.1%, up from 7.9% a year earlier. The State Pension fund portion of SURS funding for FY 2006 and FY 2007 was significantly reduced over prior estimates of funding need due to PA 98-4. In FY 2008 the legislature increased funding to all five pension systems to get them back on track with a goal to a 90% funding ratio.

Fiscal	Elementary/	Higher	DCFS, Human Services,		All
Year	Secondary	Education	& Corrections	DHFS	Other
1980	28.8%	12.9%	10.7%	33.8%	13.7%
1990	26.7%	13.1%	12.9%	30.7%	16.6%
2000	26.3%	11.0%	25.9%	23.1%	13.7%
2001	26.1%	11.1%	25.8%	23.5%	13.6%
2002	26.4%	11.1%	25.8%	22.5%	14.3%
2003	27.0%	10.9%	26.1%	23.3%	12.8%
2004	28.4%	9.9%	24.4%	29.1%	8.2%
2005	30.0%	9.6%	24.8%	26.3%	9.3%
2006	27.9%	8.9%	23.5%	30.7%	9.0%
2007	28.9%	8.8%	22.5%	30.5%	9.3%
2008	30.2%	7.9%	22.8%	29.7%	9.4%
2009	30.1%	8.1%	22.6%	30.2%	9.0%

Table 1 State of Illinois General Tax Appropriations (Percent Share of the Total)

Note: Beginning in FY04 the State's Group Health Insurance program moved from CMS (all other) to DHFS (fka Public Aid).

During the same period, budget shares for other human or social services have risen sharply. Just before the 1989-1990 tax increase, the State invested almost identical shares of its budget in higher education (13.1%) and the combined set of major human service agencies, which includes children and family services, human services and corrections (12.9%). By FY 2009, that relationship had changed dramatically. The three human service agencies together have climbed to a share of 22.6%, growth of 75.7%, while higher education has fallen to 8.1% and a decline of about 38.4%.

As a result of higher education's declining share of general tax appropriations, Figure 3 illustrates that the budget share for the University of Illinois has dropped substantially as well. Prior to the income tax increase of 1989-1990, the University of Illinois share of total State tax appropriations was 4.4%. For FY 2009, the University of Illinois share had declined substantially, down to approximately 2.5%, a 45.5% decline.



Figure 3 University of Illinois Share of State Tax Appropriations

Changes in tax support among State agencies are further demonstrated by the trends shown in Figure 4, which illustrates tax funding shifts for State agencies since FY 2000 after appropriations are adjusted for inflation. The significant boost in recent years to elementary/secondary education has brought its budget experience well over the statewide average. Fiscal needs of agencies that support children and family services, mental health and corrections have been a high State priority and their budgets have also increased well above the statewide average even after accounting for inflation. Unfortunately, higher education has seen gains from the late 1990s and early part of this decade completely eroded.

Figure 4 State Tax Appropriations Changes by Agency



Tax support has varied dramatically within the components of the higher education budget as well. Figure 5 displays changes in tax support among the four largest segments of the higher education budget: universities, community colleges, the Illinois Student Assistance Commission (ISAC) and the State Universities Retirement System (SURS), again adjusted for inflation.

Figure 5



FY02 - FY09 exclude \$45 million from higher education for Health Insurance payment to CMS. SURS: FY05-FY09 includes State Pension Fund.

appropriation

increases have

major social and

FY 2000, after

accounting for

inflation.

September 2008

Within the higher education budget, appropriations for SURS have captured a significant share of the funding since FY 2000 after accounting for inflation. The most significant factor highlighted in Figure 5 is the dramatic growth experienced in SURS funding between FY 2002 and FY 2009. Responding to legislation setting out a multi-year plan to bring SURS support in line with its obligations to employees who are or will retire from the State's public colleges and universities, SURS received a significant but absolutely essential budget boost to preserve the strength of the retirement program serving higher education. The 1995 "catch-up" law combined with the bond sale created a very large pension funding obligation that, along with rising Medicaid and other program costs, posed a severe challenge to the State's FY 2009 budget.

The Governor and General Assembly responded by approving PA 98-4, which reduced the State's required pension contributions to all systems by about \$1.2 billion in FY 2006 and \$1.1 billion in FY 2007 and recalculated the pension catchup amounts required in FY 2008, FY 2009 and FY 2010. SURS contributions were reduced to about \$167 million (from \$365 million) in FY 2006 and \$252 million (from \$432 million) in FY 2007. However, in FY 2008 the State's contribution to SURS increased to \$340 million, an increment of \$88.2 million. In FY 2009 the State is expected to fund the required SURS increment of \$110.9 million. Funding for SURS will primarily come from the State Pension Fund and a smaller amount from the General Revenue Fund. SURS funds do not fall under the governance of the Board of Trustees or administration of the University of Illinois. Even with improved investment earnings in the late 1990s, changes in accounting practices mandated by federal agencies, refinements in assumptions affecting long-term forecasts for pension liabilities and the creation of optional retirement plans, the growth rate in SURS support will continue to be significant for many years. The General Assembly and Governor continue to review retirement systems and benefits.

BUDGET TRENDS IN PERSPECTIVE: REALLOCATION

As has already been emphasized, the University responded to its decline in budget share primarily through a comprehensive review of academic and support programs, priorities and a corresponding reallocation of existing funds. Since FY 1990, more than \$358.7 million in existing resources have been redirected to high priority programs, and \$156.8 million was returned outright to the State via budget cuts. Figure 6 illustrates the size of the reallocations accomplished annually since FY 1990 and identifies the principal uses of reallocations each year.





Given the University's paramount need to address faculty and staff salary competitiveness, it is not surprising that compensation needs have claimed the largest single share of reallocated accomplishments. More than 27.7% of the total reallocation achieved since FY 1990 has been devoted to this requirement. Another 30.4% has been required for outright budget reductions, while the balance has been divided among academic and support programs (including covering unavoidable cost increases in areas such as Medicare payments to the federal government and statutory sick leave payments to employees leaving University service).

Among academic program reallocations, those for general instruction have received over 40% of the redirected funds. The campuses have sought to add new sections of courses facing significant enrollment pressures or created new initiatives such as the Discovery Program at Urbana-Champaign which brings senior faculty and new freshmen together in small class settings early in the students' programs. Faculty recruitment, retention & compression efforts have captured another 29.6% of the reallocation pool, including special salary initiatives, laboratory remodeling and upgrades, equipment purchases and so on. As reflected in Figure 7, library initiatives, recruitment of under represented groups and campus computerization efforts round out the major categories of program reallocations.



BUDGET TRENDS IN PERSPECTIVE: TUITION

Since FY 1980, tuition revenue has become a much more visible component of the University's total appropriated funds budget as students and their families have been asked to share the burden of offsetting declining State support. For the decade of the 1990s, however, general tuition increases remained at approximately the level of the consumer price index. During the same period the University has continued to reallocate internally for high priority programs.

As illustrated in Figure 8, thirty-nine years ago the University received over \$12 in direct State tax support for each \$1 in tuition revenue it collected from students. Today, that figure has dropped to \$1.1 to \$1.



Figure 8 Direct State Support Per Tuition Dollar FY 1970 to FY 2009

SUMMARY OF THE FY 2010 BUDGET REQUEST

The University's FY 2010 operating budget request includes three broad categories. Strengthen Academic Quality includes salary increases, support for recruitment, retention & compression of faculty and staff, statewide priorities and other strategic planning initiatives. A second section, Address Facility Operations Needs, includes additional resources to operate and maintain new facilities and requests funds to expand operating budget support for facilities maintenance support. A final section of the request, Meet Inflationary and Other Cost Increases, includes requests to meet unavoidable cost increases related to mandatory payroll items and cost increases.

Strengthen Academic Quality

No initiative is more critical than developing and maintaining a competitive compensation program for faculty and staff. Thus, competitive compensation for faculty and staff is the University's paramount budget requirement and leads off the Strengthen Academic Quality section. Preliminary analysis suggests that new general revenue funds in FY 2009 would provide for a 1.5% salary increase, leaving the University again vulnerable to erosion of competitiveness. To counter this problem, the University will supplement this minimal salary program by diverting funds from other purposes; to do otherwise, would damage the University's ability to compete for top faculty and staff. For FY 2010, our compensation improvement

Many of the academic program initiatives center on bolstering the University's ability to preserve and extend the lifeblood of all major academic enterprises: its faculty. request includes support for direct salaries. A 3% increase is sought for employee salary increases, an amount which, when combined with the request for recruitment, retention & compression of critical faculty and staff should prevent further erosion in competitiveness. The University of Illinois must continue to address the issue of faculty compensation and capacity at all three U of I campuses, recovering as well as adding capacity in the areas of highest enrollment demand and those of greatest economic development promise. It is essential that additional reallocation accompany these incremental advances, since serious competitive gaps remain for faculty and other employee groups.

Statewide priorities in teacher training and energy research initiatives are also addressed in this request. This addresses one of the University of Illinois' four strategic goals in that the priorities of the University of Illinois will reflect the most urgent needs of the state, our communities and the world.

Strategic initiatives seek to extend the University's tradition of academic excellence through differentiated contributions to the University's overarching mission and vision. Targeting resources to these and other high priority strategic initiatives is a necessary, but not sufficient condition for excellence. Key to these initiatives is restoration and enhancement of the teaching and research faculty complement–the lifeblood of all major academic enterprises. Additional funds are sought to expand student advising and other support activities that improve the quality of undergraduate education, and also to further the University's leadership in cuttingedge, interdisciplinary research and scholarship.

Address Facility Operations Needs

Address Facility Operations Needs includes two components. The first component requests resources to support operations and maintenance costs associated with newly constructed or significantly remodeled space. The second component continues the precedent set in FY 2000 to augment support for facilities maintenance from its uneven and uncertain status in the capital budget with a more stable, secure component in the operating budget. A growing backlog of deferred maintenance projects combined with the need to address normal deterioration in building systems, including campus infrastructure in utilities and energy conservation as well as the need for functional alteration of space as academic programs change and the pace of technological progress make it critical that a reliable source of funds is available.

Students must have the best facilities possible in which to learn and our scientists and researchers must have the best support possible for their inquiries. Several Illinois institutions have elevated this concern near the top of their priorities and the University of Illinois joins in the call to continue to address this need in the operating budget.

Meet Inflationary and Other Cost Increases

Meet Inflationary and Other Cost Increases address unavoidable costs associated with payroll and inflationary costs. Other payroll costs and price increase requests are set at levels to meet projected inflationary rises for goods and services and to meet estimated growth in mandatory payroll-related areas such as Medicare and Workers' Compensation. No attempt is made in these areas to address the impact of over a decade without attention to the erosion which inflation, even at low annual levels, exacts on the University's academic support base when its effects cumulate.

New resources must be found to help blunt the impact of nearly a decade of erosion in the academic support base due to inflation. Additionally, three separate informational items are included at the end of the FY 2010 operating budget request. The first is a discussion on economic development funding that would provide for technology commercialization supporting IllinoisVENTURES. The second is a discussion on Healthy Returns–The Illinois Bill of Health and the challenges the University of Illinois faces to provide a continuous volume of highly trained providers. The third is a discussion on the urgent problem of medical malpractice costs and the challenges it presents to the University of Illinois. Finally, the operating budget request includes two addenda; the first describes the State Universities Retirement System (SURS). The second discusses Financial Aid.

The full FY 2010 operating budget request is outlined in Table 2, which follows.

Table 2FY 2010 Operating Budget Request
(Dollars in Thousands)

I.	Str	engthen Academic Quality			\$	89,831.9
		% of FY 2009 Base ¹				6.3%
	А.	Competitive Compensation		\$ 49,831.9		
		1. Salary Improvements - 3.0%	\$ 30,554.6			
		2. Recruitment, Retention & Compression	19,277.3			
	B.	Statewide Priorities		\$ 10,000.0		
		1. Teacher Education				
		2. Energy Research				
	C.	Strategic Initiatives		\$ 30,000.0		
		1. UIUC	\$ 14,000.0			
		2. UIC	14,000.0			
		3. UIS	2,000.0			
II.	Ad	dress Facility Operations Needs			\$	5,862.6
	А.	O & M New Areas		\$ 862.6		
	В.			\$ 5,000.0		
III.	Me	et Inflationary and Other Cost Increases			\$	17,352.4
	А.	5		\$ 2,300.0		
		1. Medicare	\$ 1,300.0			
		2. Workers' Compensation	500.0			
		3. Legal Liability/Insurance	500.0			
	В.	Cost Increases		\$ 15,052.4		
		1. Utilities Increases	12,753.0			
		2. Library Price Increases - 10%	2,299.4			
	Tot	tal Request			\$:	113,046.9
		% of FY 2009 Base ¹				8.0%
IV	Sta	tewide Economic Development		\$ 1,000.0		
		althy Returns—The Illinois Bill Of Health		\$ 15,500.0		
		dical Professional Liability Insurance		\$ 10,000.0		
, T.	1710	area i rocostonai Liability insurance		φ 10,000.0		
^{1}F	Y 200	<i>99 Base:</i> \$1,419,352.6				

OPERATING BUDGET REQUEST FOR FY 2010



STRENGTHEN ACADEMIC QUALITY



SALARY IMPROVEMENTS (\$30,554,600)

Overview

The overall quality of the University of Illinois, as measured by numerous academic indicators, places it among the nation's top higher education institutions. As a national leader, the University faces a dual dilemma: to sustain its national standing it must attract and retain top-quality faculty, staff and students; yet that same national prominence marks the University as a prime target for other institutions seeking to enhance their own quality through recruitment of top faculty. Since 1990, the Urbana campus in particular has lost numerous faculty to competitors. The University must remain active in the market for top-quality faculty or risk falling behind. Enormous growth of the college-age population in many states, combined with rising enrollments, exacerbates the competition for superior faculty.

Loss of State support for salary increases since FY 2002 poses perhaps the greatest challenge to the University's overall quality since the late 1980s. In the last few years, many states across the nation have experienced budget pressures brought on by slow revenue growth and rising costs, presenting policymakers with difficult decisions. Despite this constrained budgetary environment, most states have approved modest salary increases for faculty and staff each year since FY 2002. In contrast, the State of Illinois provided no salary increases between FY 2003 and FY 2006, and modest funding in recent years. Over the last several years, the University has been forced to fully fund or supplement its own salary program internally through tuition allocation and reallocation of other funds. The timing of this loss of State support has been most inopportune, as the University had begun to regain salary standing lost in the late 1980s and early 1990s. State funding cuts have also forced the University to leave many faculty vacancies unfilled, mitigating progress in that area. Much damage has been done to the University's ability to compete; experience with past lean budget years suggests it will be difficult to repair.

And yet the challenge remains the same. To avoid diminishing quality, the University of Illinois must retain talented faculty and staff; vying in a national marketplace, it must attract and retain the best-qualified candidates to fill new or vacated positions; and at the same time, it must increase the productivity and morale of current employees. The University's compensation levels are the primary, though not exclusive, mechanism that affects its ability to attract and retain personnel at all levels.

The last 20 years have seen an erosion of the University's faculty salary standing, with periodic years of no or low increases undoing efforts to build competitiveness. The 0% salary increase year of FY 1988 was followed by two years of raises averaging about 8% per year, but from FY 1991 to FY 1994, the University's annual salary increment averaged less than 1%. At the same time, inflation grew by more than 3% while the University's primary competitors averaged around 4% salary growth in each year. Consequently, the University's faculty salary standing plummeted and earlier progress toward building a competitive advantage crumbled. From FY 1995 to FY 1998, the deterioration of competitiveness was halted and restoration begun, but the magnitude of the erosion was such that past levels of competitiveness remained out of reach. After FY 1998, the national market for quality faculty and staff accelerated, and the University attempted to keep pace. In addition to a 3% salary increment for all University faculty and staff in FY 1999, the Urbana-Champaign campus received additional State money for its "retaining critical faculty" initiative, which also utilized reallocated funds. The following year, the Illinois Board of Higher Education inaugurated its "3 + 1 + 1" program, calling for all Illinois public universities to receive 3% salary increments, plus an additional 1% to recruit and retain critical faculty and staff, to be matched by 1% in local funds. The program enabled faculty salaries at the University to grow by around 5% per year in FY 2000 and FY 2001, but little if any ground was gained, as peer institutions averaged annual growth of 5% to 6%. In FY 2002, the 1% additional state increment was raised to 2% with the same 1% local match, in effect creating a "3 + 2 + 1" program. Sustained effort finally bore fruit, and all three University of Illinois campuses advanced on their peers. Throughout this latter period, the competitiveness of staff salaries with their state employee counterparts was maintained.

Then came FY 2003. Most peer institutions gave raises of at least 2% to 5%. The University of Illinois and other public institutions in Illinois had no general salary increase program. Eight years of salary advances were undone in one. Exacerbating this setback, the State provided no salary appropriations in Fiscal Years 2004, 2005 and 2006, thus forcing the University to fund modest salary programs by diverting

Eight years of progress in faculty salary competitiveness were undone in FY 2003. Internal reallocation to fund modest programs in recent years has exhausted the University's ability to reallocate further in future years.

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funds from other purposes. Recent years have brought encouraging news. The state provided a 2.2% increment in FY 2007 and 2.5% in FY 2008 to support a salary program and the university was able to augment the salary program through reallocation. But the ability to further reallocate resources in future years has been exhausted.

In such an environment, the need to monitor the University's competitive standing may be more crucial than ever. Numerous salary analyses are performed annually for that purpose. Due to the varied nature of the University workforce, separate analyses are performed for academic employees and staff. Salaries for academic employees, including faculty, are compared to those at peer institutions, while staff salary comparisons are made with appropriate employee groups in the State and regional markets. The discussion that follows provides background information concerning the University's competitive position.

FACULTY SALARIES

To assess Illinois' position in the national market for faculty salaries, the Illinois Board of Higher Education (IBHE) established groups of peer institutions in 1985. Through a complex statistical process, 1,534 senior institutions were divided into 41 peer groups based on similarity of characteristics, including enrollment levels, type and numbers of degrees conferred, funding levels and detailed faculty characteristics. An updated peer group was developed in FY 2002 for the University of Illinois at Springfield to better reflect the campus' evolving academic mission, as well as its quality and standing within the University of Illinois. The updated peer group for UIS was approved by the IBHE in 2004.

The competitive standing of each campus indicates how well its faculty salaries have fared relative to its peers. Figure 9 shows that UIUC ranked 19th in its group in FY 2008, the same place as in FY 2007. Although the UIUC campus is among the nation's most academically competitive institutions, salaries for faculty at UIUC have long ranked near the bottom of its comparison group. UIC ranked 12th in its group in FY 2008, the same place as in FY 2007. UIS ranked 11th, representing a loss of one place from FY 2007 and placing UIS in the bottom quartile of its comparison group.



Figure 9 FY 2008 Competitive Standing among IBHE Peers UIUC, UIC and UIS (Dollars in Thousands)

FY 2008 found faculty salaries at UIUC and UIS near the bottom while UIC ranked near the middle of their peer groups.



Gains for the three campuses will be unlikely in FY 2009 due to lack of funding for faculty salary increases. In fact, public peer institutions have indicated they again plan to provide faculty pay increases of at least 3% to 5%, which (all other things being equal) would keep all three campuses in similar rankings. Thus, the University has forfeited all or most of the competitive gains made from FY 1995 to FY 2002, even while inflation continues to erode the base pay of University faculty and staff.
FACULTY SALARIES BY DISCIPLINE

If Illinois' constrained budget climate persists, the University will experience increased difficulty attracting and retaining faculty in high demand disciplines.

Table 3 displays data for 18 disciplines at the Urbana-Champaign campus and 13 disciplines at the Another way to gauge faculty salary standing is to examine salaries by discipline from FY 1987 through FY 2008, years in which funding fluctuations dramatically influenced salary levels. This review identifies areas of continued difficulty for UIUC and UIC. Competition for top quality faculty is intense in high-demand disciplines, especially those in which private enterprises can offer lucrative alternatives to academic service. Such competition has contributed to an unexpected rise in starting salaries, causing salary compression. The University has experienced great difficulty in attracting and retaining key faculty in high demand areas, as well as in areas of lesser demand. If Illinois' constrained budget climate persists, such difficulties could reach critical levels, weakening the overall quality of the University.

The study compares faculty salaries by academic discipline for public institutions in the Association of American Universities Data Exchange (AAUDE) peer group. Institutions included in the following study are:

> Univ. of Arizona Univ. of Colorado - Boulder Univ. of Florida Univ. of Il - Chicago Univ. of Il - Urbana-Champaign Indiana University Univ. of Iowa Iowa State University Univ. of Kansas Univ. of Maryland - College Park Univ. of Michigan Michigan State University

Univ. of Minnesota Univ. of Missouri Univ. of Nebraska Univ. of North Carolina - Chapel Hill Ohio State University Univ. of Oregon Penn State University Purdue University Univ. of Texas - Austin Univ. of Virginia Univ. of Wisconsin – Madison

Table 3 summarizes average salary and rank by discipline reported for FY 1987 (prior to the "no salary increase" policy of FY 1988), FY 2002 and FY 2008. For each discipline, only those institutions reporting data in all three years of the study are included.

disciplines at the Chicago campus.

University of Illinois at Urbana-Champaign and AAUDE Institutions									
	W	eighted to	b UIUC	Distribut	ion of F	Faculty			
	No.	FY 1	987	FY 2002		FY 2008			
Academic	of	UIUC		UIUC				Rank Ch. Since	
Discipline	Univ.	Salary	Rank	Salary	Rank	Salary	Rank	1987	2002
Agriculture	15	\$40,698	6	\$78,254	6	\$99,316	8	-2	-2
Architecture	18	38,858	8	65,221	8	75,006	8	0	0
Business	23	52,341	3	113,231	8	143,899	13	-10	-5
Communications	22	36,213	6	73,598	4	93,800	5	1	-1
Computer & Info.	19	50,285	7	99,268	2	112,940	4	3	-2
Education	23	41,424	5	70,959	3	89,257	5	0	-2
Engineering	20	53,995	2	96,741	2	114,901	3	-1	-1
Foreign Languages	23	38,917	6	62,999	6	75,294	5	1	1
Home Economics	15	32,947	6	72,290	3	82,803	10	-4	-7
Law	17	69,147	3	122,205	7	159,594	7	-4	0
Letters	23	35,365	7	68,358	6	79,107	4	3	2
Mathematics	23	46,480	11	73,215	14	89,264	16	-5	-2
Philosophy	23	33,758	12	66,889	13	83,363	11	1	2
Physical Sciences	23	51,512	1	89,036	2	109,628	3	-2	-1
Psychology	23	44,929	3	85,943	5	99,219	11	-8	-6
Social Sciences	23	41,945	9	76,270	9	93,524	10	-1	-1
Social Work	15	38,342	7	55,660	9	67,574	11	-4	-2
Arts	23	36,360	7	59,701	8	70,690	8	-1	0

Table 3 Faculty Salary Study by Discipline FY 1987 to FY 2008

University of Illinois at Chicago and AAUDE Institutions Weighted to UIC Distribution of Faculty

	No.	FY 19	987	FY 2002		FY 2008			
Academic	of	UIC		UIC		UIC		Rank Cl	n. Since
Discipline	Univ.	Salary	Rank	Salary	Rank	Salary	Rank	1987	2002
Architecture	18	\$34,233	15	\$63,743	9	\$72,935	10	5	-1
Business	23	45,451	11	102,327	16	116,174	22	-11	-6
Education	23	33,773	10	68,752	7	84,367	7	3	0
Engineering	20	47,921	2	92,588	3	105,015	11	-9	-8
Foreign Languages	23	33,250	11	65,614	5	68,875	15	-4	-10
Letters	23	34,622	11	67,637	6	80,831	9	2	-3
Mathematics	23	42,184	12	77,123	16	97,455	15	-3	1
Philosophy	23	41,405	4	68,602	4	83,554	8	-4	-4
Physical Sciences	23	42,846	6	74,571	17	89,345	18	-12	-1
Psychology	23	41,351	9	74,479	7	91,622	14	-5	-7
Social Sciences	23	37,882	14	71,711	13	83,631	18	-4	-5
Social Work	15	36,274	9	59,171	11	75,698	12	-3	-1
Arts	23	33,340	7	64,144	4	70,163	6	1	-2

Source: American Association of Universities Data Exchange (AAUDE).

The data show that by FY 2002 both U of I campuses had recovered a good portion of ground lost from the 0% salary program year of 1988 through the early 1990s. In FY 2002, UIUC had kept or regained its FY 1987 rank in 10 of 18 examined disciplines, and UIC had kept or regained it in 8 of 13. In FY 2008, UIUC lost ground in 11 of its 18 comparison disciplines, while UIC lost ground in 9 of its 13 comparison disciplines since 1987.

As a result, at UIUC, 5 disciplines (Communications, Computer and Information Science, Foreign Languages, Letters, and Philosophy) improved their FY 1987 ranking, while 11 others declined. The decliners were: Agriculture, Business, Engineering, Home Economics, Law, Mathematics, Physical Sciences, Psychology, Social Sciences, Social Work and Arts. UIUC retained its FY 1987 ranking in Architecture and Education.

At UIC, only 4 disciplines (Architecture, Education, Letters and Arts) have held or improved their FY 1987 ranking, while salary rankings lag FY 1987 levels in the remaining 9 disciplines: Business, Engineering, Foreign Languages, Mathematics, Philosophy, Physical Sciences, Psychology, Social Sciences and Social Work.

It is clear that past declines in State funding have hurt the University's ability to remain competitive for high quality faculty and staff, although the impact has been greater in some disciplines than in others. Despite progress in some fields, many disciplines continue to suffer from a loss of competitiveness. The magnitude of loss in FY 2003 was similar to FY 1988: the University lost ground in most disciplines, and a very large amount of ground in some. Insufficient progress has been made since then. It is critically important that the University resume the road to recovery in FY 2010 and beyond.

TOTAL COMPENSATION

Total compensation represents the combination of average cash salary and employer contributions to fringe benefits. Figure 10 shows FY 2008 average total compensation for faculty in the ranks of Professor, Associate Professor and Assistant Professor at the three University of Illinois campuses and their peers.

UIUC ranks third lowest at 19th out of 21, while UIC and UIS rank in the bottom third.





The University's relatively low employer contributions for fringe benefits operate as a drag on total compensation, reinforcing salary deficits where they exist and working in opposition to salary gains. Consequently, the total compensation package must be considered a vital part of an overall strategy to strengthen the University's competitive position.

Budgetary constraints in prior years hurt the University in the faculty salary market. State funding and internal reallocation in more recent years produced salary programs that kept pace with inflation, but were below the University's top competitors in many cases. By FY 2002 Urbana-Champaign showed some gains while stuck near the bottom of its peer group, as the Chicago and Springfield campuses achieved real progress. Absence of funding for salary increases in recent years has left the University again vulnerable to erosion of competitiveness and exhausted its ability to reallocate funds in the future. Incremental funds totaling \$30.6 million are requested for FY 2010 for faculty and staff salary increases to halt the slide and avoid further loss of employee purchasing power. In addition, compensation must be made for years of ups and downs in the University's salary arch. The University's recruitment, retention & compression request asks for \$19.3 million in additional funding in order to recover upward momentum in a highly competitive marketplace.

STAFF SALARIES

The goal of the University of Illinois salary program for Civil Service employees is to be competitive with State of Illinois counterparts and local markets. Each year, the University conducts internal studies comparing salaries of University staff with those of State agencies as well as other employee groups in State and regional markets.

The University continues to maintain parity in pay ranges with State counterparts for most salary classes. Continuing actions related to parity include:

- Systematic assessment of deficiencies;
- Adjustments to salaries of employees paid below comparable State rates; and
- Changes in pay plan ranges.

Table 4 illustrates pay ranges for selected University classes and their State counterparts.

Table 4Salary Comparisons among State Comparison GroupsFor Selected University of Illinois Employment Classes

	University of Illinois FY 2008		State of Illinois January, 2008			r/Under Class
	Minimum	Maximum	Minimum		Minimum	Maximum
Urbana-Champaign Campus						
Office Support Associate	\$25,923	\$37,953	\$25,656	\$42,792	1.0%	-12.8%
Storekeeper II	\$35,588	\$37,674	\$32,580	\$51,852	8.5%	-37.6%
Accountant I	\$30,050	\$54,600	\$31,992	\$56,220	-6.5%	-3.0%
Automotive Technician	\$43,154	\$43,154	\$31,992	\$57,876	25.9%	-34.1%
Chicago Campus						
Office Support Specialist	\$27,027	\$40,872	\$26,484	\$44,460	2.0%	-8.8%
Staff Nurse II	\$52,923	\$96,857	\$52,500	\$72,444	0.8%	25.2%
Accountant I	\$30,030	\$54,581	\$31,992	\$56,220	-6.5%	-3.0%
Library Clerk	\$21,996	\$33,267	\$26,172	\$36,384	-19.0%	-9.4%
Springfield Campus						
Office Support Specialist	\$23,166	\$41,379	\$26,484	\$44,460	-14.3%	-7.4%
Chief Clerk	\$22,308	\$38,669	\$26,484	\$44,460	-18.7%	-15.0%
Account Technician III	\$31,551	\$57,116	\$29,568	\$50,868	6.3%	10.9%
Building Service Worker	\$19,871	\$36,407	\$28,404	\$48,384	-42.9%	-32.9%

For FY 2008, the University received some funds for a general pay increase for all employee groups. However, internal reallocations were required to help fund contracts previously negotiated with bargaining units and to address special merit, market or equity concerns. Most State of Illinois agencies confronted a similar situation.

Purchasing power comparisons are made using data from the Bureau of Labor Statistics, including sources such as the Employment Cost Index. Compensation costs (not seasonally adjusted) for civilian workers were up 3.3% for the year ending December 2007. In comparison, compensation costs for State and local government workers increased 4.1% percent for the year ending in December 2007.

STATE UNIVERSITIES RETIREMENT SYSTEM

The health of the State Universities Retirement System (SURS), as well as the University's competitiveness among peer institutions with respect to retirement benefits, has been a matter of prime concern for many years for both individual employees and for leaders within higher education institutions and the SURS system. Any discussion of compensation policy for higher education in Illinois should include a strong call for continued adequate funding of the SURS program to ensure that existing benefits will remain secure. Action taken in 1995 by the General Assembly and the Governor to implement a long-term plan to strengthen pension funding for all State employees was a welcome improvement. For FY 2004, the Governor and the General Assembly approved a plan using bond proceeds to pay pension funding obligations to SURS and the other State-funded systems, which improved the systems' funding ratios but dramatically increased the State's debt and bond repayment costs. In May 2005, the Governor and the General Assembly passed a law reducing SURS contributions to about 46% of those called for in the 1995 law in FY 2006, and to about 58% in FY 2007. The 2005 law also requires the employer to fund the portion of pension increases that result from earnings increases over 6% in any year that is used to calculate a retiree's final average salary. The Addendum contains a more complete discussion of the SURS funding situation and some possible consequences to the University of the new 6% rule, which was softened under PA 94-1057 signed by the governor in July 2006.

For continuing employees, the 2005 law changed the interest calculation for SURS money-purchase annuities and eliminated such annuities entirely for new members hired after July 1, 2005. The law also set a new "pay-as-you-go" requirement for pension enhancements and required any enhancement to expire within 5 years unless specifically renewed. Moreover, it created an Advisory Commission on Pension Benefits to consider changing age and service requirements, automatic cost-of-living increases (COLAs) and employee payroll contributions, among other things. Future recommended benefit cuts, if enacted, would most likely apply largely to new SURS members because the Illinois Constitution prohibits State funded pension benefits for continuing members from being "diminished or impaired." If so, such cuts might save the State money, but at the cost of possibly further undermining the University's ability to attract new faculty and staff.

It should be understood, however, that while achieving and maintaining adequate SURS funding remains a key concern for FY 2010 and beyond, funding improvements will not, in and of themselves, improve either the benefits available to University employees or the University's competitive position among peer institutions in total compensation. The adequacy of SURS' fiscal support must be assured. So, too, must improvements in the University's competitive position in total compensation be achieved.

RECRUITMENT, RETENTION & COMPRESSION (\$19,277,300)

Overview

The quality of a university's instruction, research, public service and economic development activities depends in large part on the quality of its faculty. Facilities, library resources, staff quality and other factors are vital, too, but it is the mentor in the classroom, the laboratory investigator, the policy center director, the technological innovator, who bring life to an institution. A university's reputation turns on the interactions of its faculty with students and the larger community. Knowing this, institutions compete vigorously for the highest quality faculty members. Institutions also seek to fairly compensate those faculty on hand, to ensure that enthusiasm does not wane and that faculty are justly rewarded for their many and varied contributions.

University faculty are highly educated, talented people with many options in the labor market. Compensation levels must remain at least on par with that market to attract and retain brilliant teachers and scientists. Moreover, loyalty to an institution can be bred only by consistency of commitment, which encompasses many things, but most certainly includes steady salary progression. The University of Illinois has had to pay market price to hire new faculty and has had to respond to outside offers in order to retain critical senior faculty, but the salaries of faculty in the middle ranks have been severly compressed and have lost competitive position. If pay is below market and/or does not progress sufficiently, faculty may be more apt than otherwise to exercise their right to find other, more rewarding career opportunities. Given those facts, an uneven history of salary increases can damage an institution, both in terms of competitiveness and morale.

Over the last two decades, faculty salary increases at the University of Illinois have ranged from zero (twice) to 8%, with most years between 2% and 5%. The University was highly competitive in the faculty salary market until the late 1980s. Beginning with the first 0% increase year, FY 1988, the University lost significant ground through FY 1994, made slow but steady progress from FY 1995 through FY 2002, fell again in the second 0% increase year of FY 2003, then recovered somewhat in FY 2004 and FY 2005. Figure 11 shows the average salary of full-time instructional faculty in the ranks of Assistant Professor and above at each University

of Illinois campus as a percent of its peer group median since 1990. UIUC, mired far below its peer group median, achieved slight progress in the years between 2003 and 2006, but is well below its peer group median in 2008. Salaries for UIC have generally exceeded the median, while those at UIS have hovered around the median.





This up-and-down salary trend is also reflected in the peer group rankings, shown in Table 5. Between FY 1987 and FY 1994, UIUC fell to rock bottom in its peer group, while UIC lost just one rank and UIS gained one. Sustained effort through FY 2002 lifted UIUC to 18th, UIC to 8th and UIS to 6th in their respective peer groups. Since then however, UIUC has dropped back down to 19th out of 21 institutions, UIC has dropped back down to 12th out of 22 institutions and UIS to 11th out of 15 institutions as of FY 2008.

Table 5Full-Time Instructional Faculty Average Salaries FY 1987 to FY 2008, All RanksIBHE Peer Groups(Dollars in Thousands)

University of Illinois at Urbana-Champaign

FY 1987		FY 1994		FY 2002		FY 2008				
Urbana-Champaign Campus										
CalBerkeley	\$56.2	Chicago	\$75.9	Pennsylvania	\$107.5	Chicago	\$136.5			
UCLA	53.2	Pennsylvania	74.4	Yale	105.2	Yale	135.5			
CalSan Diego	52.6	Yale	73.1	Chicago	104.0	Pennsylvania	134.7			
Columbia	50.3	NYU	71.3	Columbia	102.0	Columbia	132.2			
Chicago	50.0	Columbia	71.2	NYU	100.8	NYU	131.6			
Pennsylvania	49.8	Northwestern	71.2	Northwestern	100.6	Duke	125.7			
Yale	49.5	Duke	69.9	CalBerkeley	99.9	Northwestern	124.2			
Johns Hopkins	49.3	CalBerkeley	66.4	Duke	97.3	CalBerkeley	119.7			
NYU	48.0	Johns Hopkins	65.4	UCLA	96.9	Wash. U. (St. L.)	119.4			
Michigan	47.6	USC	64.9	CalSan Diego	91.6	UCLA	118.7			
Duke	47.6	Michigan	64.3	Wash. U. (St. L.)	91.2	Johns Hopkins	114.8			
Northwestern	46.8	Brown	63.3	USC	89.2	USC	114.7			
Brown	45.3	UCLA	62.5	Michigan	87.3	Brown	113.7			
UIUC	45.1	Wash. U. (St. L.)	62.3	Johns Hopkins	87.3	CalSan Diego	111.1			
USC	45.0	Rochester	61.7	North Carolina	85.9	North Carolina	109.7			
North Carolina	44.0	CalSan Diego	61.1	Brown	85.7	Michigan	108.9			
Wisconsin	44.0	Texas	59.8	Rochester	84.1	Texas	103.6			
Rochester	43.6	North Carolina	59.0	UIUC	82.3	Rochester	99.6			
Wash. U. (St. L.)	42.8	Wisconsin	58.3	Texas	82.0	UIUC	98.8			
Texas	40.5	U. Wash. (Sea.)	57.5	Wisconsin	81.3	U. Wash. (Sea.)	97.9			
U. Wash. (Sea.)	40.4	UIUC	57.3	U. Wash. (Sea.)	76.8	Wisconsin	93.3			

University of Illinois at Chicago

FY 1987		FY 1994		FY 2002		FY 2008				
Chicago Campus										
CalSanta Barbara	\$51.9	Massachusetts	\$62.2	CalSanta Barbara	\$88.4	CalSanta Barbara	\$107.8			
CalIrvine	50.0	Temple	61.5	Maryland	88.1	Maryland	105.5			
CalDavis	48.3	CalSanta Barbara	59.5	CalDavis	85.7	CalIrvine	104.0			
CalRiverside	47.0	Hawaii	59.2	CalIrvine	84.5	CalDavis	103.7			
Massachusetts	45.4	CalIrvine	58.7	CalRiverside	82.8	Temple	99.7			
Va. Tech.	42.8	Maryland	58.1	Delaware	78.9	Delaware	96.6			
Maryland	42.3	Delaware	57.9	Massachusetts	78.8	Arizona St.	95.8			
Florida	42.3	CalDavis	57.4	UIC	76.7	Massachussets	93.9			
Arizona	42.0	Wayne St.	56.7	Temple	76.2	CalRiverside	93.7			
Arizona St.	40.5	Michigan St.	56.1	Va. Tech.	76.0	Arizona	93.4			
Wayne St.	40.3	Arizona	54.4	Michigan St.	74.8	Va. Tech.	92.9			
Michigan St.	39.8	Va. Tech.	53.5	Wayne St.	73.6	UIC	92.0			
UIC	39.7	CalRiverside	53.1	Arizona St.	73.1	Michigan St.	91.2			
Georgia	39.4	UIC	52.6	Arizona	72.9	Utah	89.6			
Temple	39.2	Arizona St.	50.9	Georgia	71.6	Hawaii	88.3			
Hawaii	38.7	Utah	50.4	Florida	71.2	Wayne St.	85.1			
Delaware	38.3	Florida	50.4	Utah	69.6	Florida	85.1			
Va. Common.	37.3	Va. Common.	50.2	Va. Common.	69.1	Georgia	84.8			
Vermont	37.2	Georgia	49.9	Hawaii	68.5	Va. Common.	82.2			
Utah	37.1	Oregon	49.0	Florida St.	66.9	Florida St.	80.9			
Florida St.	37.0	Florida St.	47.8	Vermont	61.1	Vermont	78.6			
Oregon	34.5	Vermont	n.a.	Oregon	60.5	Oregon	75.5			

Table 5 (continued) Full-Time Instructional Faculty Average Salaries FY 1987 to FY 2008, All Ranks IBHE Peer Groups (Dollars in Thousands)

University of Illinois at Springfield	
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FY 1987		FY 1994		FY 2002		FY 2008				
Springfield Campus										
SUNY-Brockport	\$39.2	Shippensburg (Pa.)	\$57.5	Union	\$71.3	Union	\$81.3			
Trinity	38.9	Trinity	55.1	Trinity	69.7	Trinity	79.7			
Clark	38.3	Clark	52.2	Clark	68.4	Clark	79.2			
Union	36.9	Union	52.0	Shippensburg (Pa.)	68.1	Iona	76.1			
Iona	36.0	SUNY-Brockport	50.0	Iona	59.4	Shippensburg (Pa.)	73.9			
Shippensburg (Pa.)	35.5	No. Michigan	49.4	UIS	58.1	Auburn-Mont.	66.7			
No. Michigan	34.7	Iona	47.0	SUNY-Brockport	57.8	Marist	66.4			
WiscGreen Bay	33.6	UIS	43.7	No. Michigan	57.2	SUNY-Brockport	66.2			
UIS	33.5	Lake Superior St.	43.3	So. Dakota	54.2	No. Michigan	65.4			
Charleston	31.9	WiscGreen Bay	43.2	Auburn-Mont.	52.8	Charleston	64.2			
So. Dakota	31.3	Auburn-Mont.	42.5	Charleston	52.8	UIS	63.8			
Auburn-Mont.	31.3	Marist	42.3	Marist	52.8	So. Dakota	63.6			
Lake Superior St.	30.9	Charleston	38.8	Georgia St.	52.1	WiscGreen Bay	55.5			
Marist	29.6	Georgia St.	38.2	Lake Superior St.	51.5	Georgia St.	55.0			
Georgia St.	n.a.	So. Dakota	n.a.	WiscGreen Bay	51.3	Lake Superior St.	n.a.			

Source: 2007 AAUP Full-time Instructional Faculty Salary Survey.

Figure 12 compares FY 2007 and FY 2008 average salaries for full Professors at UIUC and its IBHE peers. When reading the figure, please note that "percent growth" in faculty salaries reflects not only institutional salary programs, but also promotion and tenure decisions, retirements, new hires and the like.

Between FY 2007 and FY 2008, UIUC had a growth rate of 3.9%, fourth lowest out of the 21 institutions in its peer group. The overall average growth rate was 5.6%, with public institutions averaging 5.8% and private institutions averaging 5.4%, both well above that of UIUC.



Figure 12 FY 2007 and FY 2008 Professors' Average Salaries UIUC and IBHE Peers

A closer look at the last 26 years puts FY 2008 in context and reveals two major trends in the faculty salary market that do not bode well for the University of Illinois, nor for public higher education institutions across the country. First, funding for public university faculty salaries is closely tied to state revenue booms and busts. Illinois may go deeper into economic recession than many other states and may be slower to recover. This appears to have been especially true in the early 1990s, and somewhat true since 2002. Second, salary progression among private institutions does not slow nearly as much during economic downturns as it does for public institutions. Even with aggressive internal funding of faculty raises, it appears unlikely that public institutions can keep up if these trends continue.

Private institutions began to outpace publics in the faculty salary market in the late 1980s. Figure 13 shows the faculty salary deficit between UIUC and UIC and the average faculty salary at private Research I institutions in constant dollars from FY 1982 to FY 2008 with projections through FY 2016. UIUC was reasonably competitive in 1982, trailing by only \$3,000 and UIC was marginally competitive, trailing by \$8,600. By FY 2008, the salary gap had exploded to \$22,400 at UIUC

and \$29,100 at UIC. If the average annual rate of change from 1982 to 2008 continues through 2016 the results are staggering. UIUC will trail its private Research I competitors by \$31,600, and UIC will trail by \$38,800 if the trend continues.

Figure 13 Salary Gap between UIUC, UIC and Private Research I Institutions Full-time Instructional Faculty Average Salaries (Dollars in Thousands)



Figure 14 shows annual percent change in instructional faculty (Assistant Professor and above) salaries at UIUC and its IBHE peers since FY 1986, highlighting the years in which UIUC fell behind. Since 1986, the campus has had seven years of negative real growth in constant FY 2008 dollars: 1988, 1991, 1992, 1994, 2003, 2006 and 2008. Public institutions as a group have had three such years: 1992, 1993 and 2004. Private institutions have also had 3 such years: 2000, 2004 and 2006. Cycles of State support for higher education have not played to the University of Illinois' favor, and in fact have given peer institutions, especially private ones, a widening advantage.



Figure 14 Annual Change in Faculty Average Salaries UIUC and IBHE Peers

Note: Figure in constant (2008) dollars using CPI-U.

The University of Illinois' status as an elite public institution can be maintained only while it remains a desirable workplace for top-flight faculty. A multi-year strategic, statewide commitment is required to restore competitiveness lost since the late 1980s. To that end, \$19.3 million in additional incremental funds are requested for recruitment, retention and compression programs for critical faculty and staff. These additional monies are necessary in order to avert erosion in faculty quality and morale.

STATEWIDE PRIORITIES (\$10,000,000)

Overview

The Illinois Commitment – Partnerships, Opportunities, and Excellence (February 1999) establishes six goals to guide state and institutional strategic decision making, academic program approval and review, and budget development in the coming decade. The six goals are:

- Goal 1: Higher Education will help Illinois business and industry sustain strong economic growth.
- Goal 2: Higher education will join elementary and secondary education to improve teaching and learning at all levels.
- Goal 3: No Illinois citizen will be denied an opportunity for a college education because of financial need.
- Goal 4: Illinois will increase the number and diversity of citizens completing training and education programs.
- Goal 5: Illinois colleges and universities will hold students to even higher expectations for learning and will be accountable for the quality of academic programs and the assessment of learning.
- Goal 6: Illinois colleges and universities will continually improve productivity, cost-effectiveness and accountability.

The University of Illinois' overall planning framework is shaped by its underlying intent: to combine academic excellence with an unprecedented commitment to innovation, quality and service so that each University campus and support organization is the best among its peers and competitors and is recognized as such. One of the University of Illinois strategic goals states that the priorities of the University of Illinois will reflect the most urgent needs of the State, our communities and the world. The three University of Illinois campuses at Urbana-Champaign, Chicago and Springfield serve Illinois, the nation and the world through a shared commitment to the University's mission of excellence in teaching, research, public service and economic development.

Teacher training and energy research initiatives are of critical interest to the State of Illinois in FY 2009 and beyond. All of these points are addressed very directly in *September 2008 Page 39*

the overall budget proposal. All are of immediate concern in the statewide priorities at the University of Illinois.

TEACHER EDUCATION

UIUC Initiatives

Advancing Science, Technology, Engineering and Mathematics (STEM) Teaching and Learning. STEM literacy in American society is in crisis. There is an ongoing shortfall in the number and diversity of educators pursuing careers in these fields, jeopardizing the preparation of future leaders in science and technology. Large segments of the population are alienated from full understanding of the sciences, a problem that is particularly troublesome given the critical role that science and technology play in society's most pressing concerns, such as health care and economic development. Enhancing STEM education requires a collaborative effort of science experts, education specialists and innovators in curricular design; it also requires new models of preparation and new forms of engagement and professional development. UIUC is ideally positioned to lead efforts to reform STEM education, through an Initiative for Advancing STEM Teaching and Learning. The Initiative will leverage UIUC's strength in life sciences and engineering to the College of Education to provide leadership for Illinois and the nation in developing and disseminating innovative, research-based approaches that: improve the education and professional development of a cadre of STEM teachers; create a resource of learning objects and curricular materials; and engage in public education and engagement activities locally, nationally and internationally. UIUC will increase the number of well-qualified leaders in STEM fields by graduating a cadre of 30 additional teachers each year.

<u>Center for Education in Small Urban Communities</u>. The majority of research on educational reform focuses on issues of large urban communities; however, the modal type of community in the United States is fast becoming the small urban center, including cities such as Champaign-Urbana, Danville, Bloomington-Normal, Decatur, Kankakee and Rockford. These communities are experiencing the opportunities and challenges of changing demographics, immigration, accountability and federal intervention into school policy and other social trends to the same or greater extent than large urban centers, with, in many cases, fewer resources and tools to address such matters and their impact on education. The Center for Education in Small Urban Communities brings to bear the intellectual and practical resources of the UIUC community in genuine partnerships with schools and their communities to enable long-term, sustainable outreach efforts in improving the quality of education in small urban districts, and disseminating effective models that break down barriers between theory and practice to small urban districts throughout Illinois and across the nation. This initiative provides innovative, ongoing, professional development for approximately 75 to 100 teachers each year, focusing on the issues of the small urban community.

UIC Initiatives

<u>Urban Public K-12 Education</u>. The UIC College of Education proposes to expand enrollment in its Masters of Education in six areas of demonstrated State and national shortages. These areas are Elementary Education, Math/Science Education, Early Childhood Education, Reading, Bilingual/ESL Education and Special Education. By providing additional enrollment in masters programs for specialists in these areas of shortage, UIC's College of Education contributes to establishing a leadership cadre of skilled teachers and teacher leaders to address critical problems facing the K-12 public school systems in the Chicago metropolitan area. UIC will provide masters level education to 70 additional students each year, with a steady state enrollment after two years of 140 students.

Teacher Certification. In order to prepare new teachers for the classroom, the State requires that the education student complete a rigorous certification process. UIC offers certification programs in P-12 educational environments in 23 specializations. The Council on Teacher Education (CTE) was established by the University of Illinois' Board of Trustees to formulate policies and programs of student selection, retention, guidance, preparation and placement in elementary and secondary schools. The CTE's mission is to improve schools as learning environments through the preparation and career-long development of education professionals. The CTE consists of deans from the five colleges that sponsor professional education programs leading to teacher, administrator and school service personnel certificates: Architecture and the Arts; Education; Liberal Arts and Sciences; Nursing; and Social Work. The programs in these five colleges share a common commitment to helping children and youth develop in the full range of intellectual and personal qualities they will need to become active contributors to a society that strives to achieve its democratic promise.

The Illinois State Board of Education (ISBE) continues to note teacher shortages in Illinois. The subjects of mathematics and the sciences are among the top areas where districts report shortages. At the same time, the State certification requirements have increased, imposing a heavier burden on the CTE. With increased funding, CTE can expand its programmatic efforts. It will facilitate additional interdisciplinary recruitment and certification into the specializations served by the five participating colleges, with a particular focus on increasing the number of teacher candidates within high-need disciplines, such as math and science education.

<u>Urban Education Leadership</u>. UIC has partnered with the Broad Foundation to create an education curriculum that specifically addresses the needs of teachers and administrators working in an urban environment. One element of the partnerships provides additional support to student teachers and new teachers in difficult-to-staff schools within the Chicago area, including practical strategies for dealing with the unique issues of education in an urban environment, such as reducing achievement gaps between ethnic groups, and between high and low income students. Another element is to foster creative leadership to facilitate effective school principals and administrators as they deal with funding, diversity, security and other issues that pose challenges for urban school leaders. With additional funding UIC will continue to creative innovative curriculums in partnership with the Broad foundation to provide future teachers, principals and educational administrators with the specific skills need to facilitate education in an urban environment.

UIS Initiatives

<u>Teacher Education – Mathematics and Science</u>. The Illinois State Board of Education (ISBE) continues to note teacher shortages in Illinois. The areas of mathematics and the sciences are among the top areas where districts report shortages. The ISBE Educator Supply and Demand in Illinois 2007 Annual Report identified 288 Illinois school districts with unmet need in mathematics and 235 districts with unmet need in chemistry. The data also reveals that the disciplines of mathematics and science rank fourth and fifth respectively with the largest number of educators needed through 2011 at 2,846 in mathematics and 2,517 in science. UIS has worked to address shortages in the number of mathematics teachers through its highly successful online program. At UIS, capacity for teacher education is currently at its maximum. Faculty resources are completely deployed in both offering the required core curriculum and conducting student teacher supervision. Funding of this request will allow UIS to hire three additional full-time faculty members, one with a specialization in mathematics education and two with a specialization in science education.

This program will allow UIS to serve an additional 75 students in the Teacher Education program. The student population would grow by 30 to 35 in each of fiscal year 2010 and 2011. Beginning with 2012, UIS expects to graduate an additional 37 students per year to help meet the Illinois teacher shortage.

<u>Teacher Education - School Counseling</u>. The ISBE Educator Supply and Demand in Illinois 2007 Annual Report identified guidance counselors as a category of highest need. The non-instructional category of Guidance Counselor ranked in the top five of greatest need with 616 needed school counselors. The UIS Human Development Counseling masters program currently enrolls six to ten graduate students in the area of school counseling. Additional funding would allow the program to expand to 12 to 20 school counseling students and result in doubling the number of graduates to between six and ten per academic year.

ENERGY RESEARCH

UIUC Initiatives

<u>Center for Advanced Bioenergy Research</u>. The development of efficient and costeffective alternative energy sources is one of the highest priorities of our state and nation. UIUC is already a national leader in this area, as revealed by the partnership with the University of California at Berkeley and British Petroleum to expand research and development in the area of biofuels. In order to more fully leverage the opportunities created by the British Petroleum and Berkeley partnership and to extend research on alternative energy sources in related directions, additional faculty and research capacity is needed. The Center for Advanced Bioenergy Research is designed to secure the University's position as a national leader in the area of alternative energy research and development. The Center provides the vehicle to bring together researchers from around campus in the alternative energy area and enables UIUC to leverage the significant support from British Petroleum to full capacity. <u>Center for Sustainable Energy and the Environment</u>. Through this program, UIUC focuses on transformational energy technologies and on energy security. The focus of the program will be in "cutting edge" technology that will help insure our nation's energy independence. This program focuses on the following areas:

- <u>Coal utilization, including combustion, syngas production and biomass fuels</u>. Coal will play an important role as a bridge resource to a sustainable future. The State of Illinois, rich in this resource, provides many opportunities for the University to collaborate in this area.
- <u>Energy Systems Analysis</u>. This area will focus on current and proposed power generation with an emphasis on increasing the security and reliability of the electrical distribution network.
- <u>Materials for nuclear energy applications</u>. As one of the few nuclear engineering programs in the nation, UIUC will play an important role in protecting and revitalizing the State's nuclear industry. Additionally, there will be a focus on plasma research necessary for future fusion reactors.
- <u>Fuel cell materials and manufacturing</u>. Research in this area will allow the State to benefit as this industry develops.
- <u>Photodiode Research</u>. This lighting has the potential to replace incandescent and fluorescent lighting and will result in great energy savings and economic development opportunities.
- <u>Lightweight high strength materials for vehicle applications</u>. UIUC's strength in materials science will allow major contributions to the energy efficiency of our transportation system.
- <u>Building energy systems (including co-generation)</u>. This research will allow UIUC to continue leadership in the efficient production and use of energy. This field is particularly important to help cities like Chicago achieve a clean and sustainable future.

This initiative aims to develop and refine alternative energy sources and conduct and disseminate research on the viability and cost-effectiveness of alternative energy sources.

<u>Alternative Energy Demonstration Facility</u>. A key for the success of the State's investment in alternative energy is that this research be effectively transferred to the State's industry. This center aims to extend research developed at UIUC laboratories to partnerships with government and industry to insure that these new

technologies serve the state through job creation and energy savings. This facility will pilot various technologies and demonstrate their efficiency and performance.

<u>Operations for Alternative Energy Demonstration Projects</u>. UIUC plans demonstration projects in the alternative energy areas of wind, geo-thermal and biomass. Facilities housing these projects require operations and maintenance support. Funding will support the enhancement of knowledge of the viability of alternative energy sources in the Illinois environment and maximize operational effectiveness of alternative energy research demonstration projects.

UIC Initiative

<u>Center for Biofuel Based Distributed Energy Systems</u>. UIC has substantial expertise in energy management research as demonstrated by the Energy Resources Center (ERC) in the College of Engineering. The vision of the proposed Center for Biofuel Based Distributed Energy Systems is to establish the State of Illinois as a leader in the nascent fields of distributed energy systems using alternative fuels. The research program will address the following critical issues:

- <u>Reliability</u>. Biofuels combustion characteristics and optimization for engine use; fuels and engine compatibility for durable and failure free operation; mechanisms for robust energy conversion, system and network (e.g., microgrid) stability and stabilization.
- <u>Efficiency</u>. Biofuel energy efficiencies, balance-of-plant (BOP) and power electronics energy-conversion efficiencies from base to full load, waste heat recovery via combined heat and power and system optimization.
- <u>Power Density</u>. Optimal size and BOP design systems on module (SoM), high-frequency operation and electromagnetic integration.
- <u>Cost</u>. Lower system cost for competitive advantage compared with the base energy system; identification of trade-offs and optimization of microgrid for best advantage.

The systems will be dedicated primarily to cogeneration systems (electricity and thermal energy) of smaller to medium size, based on internal combustion systems, suitable for commercial and residential areas, as well as for users clustered in localized areas. These systems can generate energy using biofuels produced from locally available resources, most of them agricultural products.

UIS Initiative

Center for Business and Regulation. The College of Business and Management at UIS has historically assisted the private and public sectors in understanding the complex interrelations between public policy and its implications for the private sector and public in general. Recently, the Ameren Corporation funded the Ameren Distinguished Professorship in Business and Government with a specific goal to expand the capabilities of the College to better serve the public and private sectors. This can be achieved by providing educational and research services to the university and to the broader private and public sector communities in Illinois that further the understanding of the interaction between regulation and business and which foster the foundation for more effective and efficient regulation. A major focus of this work will be utility regulation. Regulation of business is one of the most important activities of all levels of government. It affects the price we pay for utility service and the information we receive from publicly traded utility companies which touches nearly every facet of our daily lives. For the College to expand its efforts a Center for Business and Regulation is needed. The Center can extend the outreach of the college by providing opportunities for decision makers and stakeholders to interact with researchers, the College, the Center and one another. Policy forums, written communications and other methods will be employed to perform outreach.

STRATEGIC INITIATIVES (\$30,000,000)

Overview

The University of Illinois' overall planning framework is shaped by its underlying intent: to combine academic excellence with an unprecedented commitment to innovation, quality and service so that each University campus and support organization is the best among its peers and competitors and is recognized as such. The following strategic goals support this intent and address the strategic issues facing the University of Illinois.

- The University of Illinois will achieve and be recognized for both academic excellence and extraordinary education and development of our students.
- The University of Illinois will be the recognized higher education leader in innovation, quality and service.
- The priorities of the University of Illinois will reflect the most urgent needs of the State, our communities and the world.
- The University of Illinois will have the resources (people, money and facilities) required for excellence.

The three University of Illinois campuses at Urbana-Champaign, Chicago and Springfield serve Illinois, the nation and the world through a shared commitment to the University's mission of excellence in teaching, research, public service and economic development. At the same time, each campus makes specific and differentiated contributions to the University's overarching mission and vision. The campuses are strengthened by intercampus cooperation and University-wide support services while carrying out their academic functions through delegated authority from the President and Board of Trustees. The plans developed by the three campuses build upon the traditional mission of the University (teaching, research, service and economic development) through distinctive strategies that seek to extend a tradition of academic excellence.

In addition, each University campus seeks to engage more actively in its local community, while also preparing students for lives of impact and leadership in an increasingly diverse, "flat" world, and fostering international partnerships in teaching, research, service and economic development that strengthen and enhance the University's global presence. The distinctive strategies included in each of the

three plans and at the school, college and major administrative levels also provide opportunities for innovative cross-campus synergies across the University's four core missions.

All of these points are addressed very directly in the overall budget proposal. All are of immediate concern in the priorities to strengthen academic quality at the University of Illinois.

UNIVERSITY OF ILLINOIS AT URBANA-CHAMPAIGN (UIUC)

University of Illinois at Urbana-Champaign intends to become the indisputable leader among public research institutions, achieving global eminence and comprehensive excellence in teaching, research and scholarship, engagement and economic development by:

- Promoting innovation by creating an environment that enables breakthrough creative thinking in and across disciplines and promotes academic excellence and educational leadership.
- Establishing new interdisciplinary initiatives to address emerging research and educational opportunities in information systems; in bringing science and technology to bear on issues of health; in addressing our society's pressing concerns regarding sustainable energy and the environment; and strengthening outreach strategies to enhance the "Chicago presence" and promote targeted initiatives in P-20 education, the environment and entrepreneurship.

Strengthening Undergraduate Education

To compete favorably for the best undergraduate students, UIUC must provide educational experiences and services that will prepare students for leadership roles as engaged citizens in an increasingly complex global environment. To excel in this most fundamental aspect of our mission, quality must be ensured in the delivery of academic programs and services, and provide signature educational experiences. At the broadest level, programming must also be designed that expands access for Illinois students and ensures attainment of an Illinois degree. With these general commitments, UIUC will focus on the following key initiatives in undergraduate education:

- <u>Campus-wide Efforts to Promote Retention and Degree Attainment</u>. In Fall 2007, the Division of General Studies, housed within the newly created Campus Center for Advising and Academic Services, will ensure access to quality advising and academic support for undergraduates. The next steps are to create programming within the Campus Center that promotes retention and ensures opportunities for degree attainment. A campus-wide effort to coordinate efforts across UIUC designed to promote retention and graduation rates will be launched in order to:
 - 1. Expand effective programs such as the Merit Program (one-hour additional courses that provide interactive learning opportunities in challenging gateway courses such as calculus, biology, chemistry and physics); and Summer Enrichment Programs (e.g., the new Division of General Studies Summer Scholars program); and
 - 2. Remove institutional barriers that currently prevent students from moving from undeclared status into particular academic degree programs.
- <u>Initiative for Advancing Science, Technology, Engineering and</u> <u>Mathematics (I-STEM) Teaching and Learning</u>. There is an ongoing shortfall in the number and diversity of educators pursuing careers in STEM fields, jeopardizing the preparation of future leaders in science and technology. Enhancing STEM education will require a collaborative effort of science experts, education specialists and innovators in curricular design; it will also require new models of preparation and new forms of engagement and professional development. UIUC is ideally positioned to lead efforts to reform STEM education, through an Initiative for Advancing STEM Teaching and Learning. The Initiative will leverage UIUC's strength in life sciences and engineering to the College of Education to provide leadership for Illinois and the nation in developing and disseminating innovative, research-based approaches to STEM teaching and learning. This project will:
 - 1. Increase the number of well-qualified leaders in STEM fields by graduating a cadre of 30 additional teachers each year;
 - 2. Create a resource of learning materials and objects that are made available to teachers and school districts throughout Illinois and nationwide; and
 - 3. Provide innovative, inquiry-based professional development to more than 200 school districts in Illinois each year; and
 - 4. Connect efforts to enhance STEM participation and retention that are currently underway in a wide range of campus and community units.
- <u>Interdisciplinary Studies Degrees</u>. Significant effort has been devoted to the development of interdisciplinary programs at the graduate level; however

few institutions in the nation have developed interdisciplinary education for undergraduate students. In order to provide rich educational opportunities for undergraduates in emerging and critical societal areas (such as health, environment and sustainability and informatics), flexible curricula that allow students to pursue interdisciplinary areas at the baccalaureate level are needed. UIUC plans to design and pilot three-to-five such interdisciplinary degree opportunities over several years. A template for interdisciplinary undergraduate degrees has been developed and one program of study focusing on health has already been designed. The next phase will emphasize informatics and environment/sustainability programs of study.

- Transfer Experience and Advising Mentor (TEAM) Project. The University • of Illinois has an impressive record of recruiting high ability students, the vast majority of them entering the institution from high school. However, there are a significant, and growing, number of diverse, high talent individuals who attend community college on their pathway to a four-year degree. Many prospective applicants opt to transfer to regional four-year institutions, never giving the University of Illinois serious consideration. Further, and more troubling, it appears that among students who do transfer to four-year institutions, many never fulfill their dream of a four-year degree. The University of Illinois must address these critical problems of access and attainment if it is to fulfill its obligation to the people of Illinois. Community college transfer students typically bring with them an unparalleled zeal for learning and a very clear sense of how Illinois positions its graduates for leadership in business, government, academia, health care and the nonprofit and other sectors. But too often that zeal and clarity are frustrated by unanticipated academic challenges as well as unwelcome bureaucratic hurdles. In view of this untenable situation, UIUC has developed a specific plan that will promote access and attainment through the baccalaureate degree for community college transfer students. The TEAM Project has three fundamental goals:
 - 1. Increase the number of students who transfer to UIUC from ten target community college districts within Illinois, selected based on density of prospective students, high enrollment of students of color, and, in many cases, limited history of graduates matriculating to UIUC;
 - 2. Increase the academic success of students who transfer from the ten targeted districts ensuring retention through graduation; and
 - 3. Reduce academic and bureaucratic barriers for community college students who transfer to UIUC, to enhance both access and degree attainment.
- <u>Illinois Honors Model</u>. It is imperative that UIUC strengthen the partnership with academic colleges to provide an improved honors experience that includes a freshman seminar and senior culminating experience for all James Scholars. The James Scholar program has a long tradition at UIUC. In most colleges, the program serves high achieving students by engaging them in individual learning agreements, scholarship or research activities that supplement regular course assignments as negotiated

individually between students and their professors. The quality and consistency of these experiences can vary widely and the number of students served does not meet student demand. Through an enhanced and expanded Illinois Honors Model, UIUC will add two consistent, high quality and interactive course experiences across colleges in order to upgrade our honors offerings. The overall aim is to provide a consistent and high quality Illinois Honors Model, across colleges, that effectively attracts the most talented students and provides them with critical learning opportunities.

Enhance Graduate Education

The University of Illinois is among the nation's leaders in preparing the researchers, scholars and professionals of the future. We must strive to lead in the development of innovative models of graduate education, creating flexible interdisciplinary approaches to graduate education that reflect the changing nature of present and future research and scholarship. More specifically, there is increasing demand in the sciences and related disciplines for master's level professionals; our traditional focus on the doctoral degree must be reframed to enable preparation of master's degree professionals to meet increasing market and workplace needs in areas such as health, engineering, life sciences, bioinformatics and beyond. Critical academic initiatives at the graduate level include:

- Expand professional science master's (PSM) degree options in areas of critical need. The development of PSM degree programs is underway across UIUC with significant enthusiasm from a range of disciplines including engineering, life science, agriculture and informatics. The initial effort was supported by a small grant from the Sloan Foundation, building out to create a common core of courses, known as the PLUS element (coursework shared across all PSM fields, including business, communication and human resource courses). The next phase is to expand the availability of PSM degrees in a range of relevant fields.
- <u>Create models for interdisciplinary doctoral degree programs</u>. UIUC has successful models of interdisciplinary doctoral education, such as the neuroscience Ph.D. and the multi-program M.S. in bioinformatics, but the present structure for developing and approving such programs is relatively inflexible and cumbersome. An approach that enables doctoral students to develop a program of study that fit their needs and interests would be ideal; fellowship support to recruit and retain top students in emerging interdisciplinary programs is critical to the development and success of these areas of study.</u>

Promote Interdisciplinary Research Initiatives

Innovative solutions to today's most pressing societal challenges emerge from powerful developments in interdisciplinary research and scholarship. Four focused research and scholarly initiatives are targeted in the UIUC strategic plan. Faculty steering teams have guided the progress of each initiative, creating specific plans for *September 2008* Page 51 advancing science and scholarship in these areas. The current status of these initiatives is summarized as follows:

- <u>The Illinois Informatics Initiative (I3)</u>. The I3 will invent the information environments of the future and educate those who will build and use them. I3 was formally launched in August 2007 and faculty hiring associated with I3 will begin in academic year 2008-2009. The I3 has developed a cross-campus minor in Informatics that will serve undergraduates across UIUC, and is in the process of designing an interdisciplinary undergraduate major and graduate education.
- <u>Sustainable Energy and Environment Initiative</u>. This initiative will shape the economic future of our state and nation through research that integrates science, technology, economics, humanities and social science to address our most pressing societal issue, sustainable energy. The initiative also aims to develop alternative energy sources and promote practices that encourage prudent use of our most vital resources—energy, water and land—shaping national research and policy agenda. Through support from British Petroleum, the Energy Biosciences Initiative was launched in spring 2007.
- <u>Integrated Sciences for Health Initiative</u>. The Division of Biomedical Science (DBS) launched in summer 2008, aims to integrate and apply UIUC's expertise in engineering and physical, life and behavioral and social sciences to improve human health. The DBS will connect scholars from a range of academic units with expertise in health to foster large scale research endeavors. A related effort, focusing on behavioral health and wellness will be launched in academic year 2008-2009. These initiatives promote excellence and innovation in the science that will address pressing concerns of today's society, such as: promoting vital aging, preventing disease and disability and translating science to intervention and treatment practice in areas such as cancer and diabetes.
- <u>Arts and Humanities Initiative</u>. This initiative aims to strengthen UIUC's place as an international leader in teaching and creativity of the humanities and arts and will contribute to developments that will reshape the personal, familial, local, national and global worlds we inhabit. An effort focused on innovation in digital media will be launched in academic year 2008-2009 and an initiative to raise the profile of critical issues in the humanities, such as conflict and cross cultural understanding is in the planning stage.

The success of these four interdisciplinary initiatives relies on strength in traditional core disciplines, our ability to invest in specially targeted faculty hiring in areas that are essential to the success of the initiatives and the comprehensive strength of the institution. Emphasis will be placed on high impact scholars who bridge traditional disciplinary areas, have established records of success in securing external research support and can assume visible leadership roles in these initiatives.

UNIVERSITY OF ILLINOIS AT CHICAGO (UIC)

University of Illinois at Chicago intends to be, and be recognized as, the nation's premier urban public research university by:

- Capitalizing on UIC's particular advantages in health and biological sciences to excel as an internationally recognized center for research and creativity and in translating discovery into application, practice and the marketplace.
- Enhancing and developing academic programs that draw on the strength of UIC's cultural diversity, especially as that diversity manifests itself in a major metropolitan area such as Chicago (e.g., ethnic studies, religious studies, race and public policy, health disparities).

Faculty salaries remain a priority. To maintain academic excellence UIC must be prepared to compete with the best universities for top faculty members in every field. Some progress was made during the State's Recruitment and Retention of Critical Faculty and Staff initiative. However, after years of General Revenue Fund cuts and the need for internal reallocations to meet unavoidable cost increases, UIC has lost a significant number of faculty positions. The impact has been mainly on senior level faculty members; our best faculty members. As senior level faculty members have retired UIC has not had funds to replace them, nor has UIC had the ability to compete with other institutions to retain its best faculty members. For example, the College of Liberal Arts and Sciences consequently had 67 fewer tenure and tenure-track faculty members in Fall 2005 than in Fall 2001. The only available fund source for restoration has been new revenue from tuition increases, highlighting a problem for the Chicago campus. In order to provide access to quality higher education, UIC has maintained a policy whereby the most needy students, those who are eligible for the maximum Pell award, receive institutional grants to cover their educational expenses. As tuition increases, the result is a higher financial aid need that consumes much of that new revenue. Consequently, tuition increases alone have not been sufficient to maintain salary competitiveness. Therefore, in addition to the University-wide request for funding to improve compensation levels, UIC requires new State funds to restore faculty positions.

Interdisciplinary Activities

An important UIC focus has been towards building signature thematic interdisciplinary programs. UIC has numerous outstanding academic programs that

Restoring Faculty Complement naturally cluster into interdisciplinary teaching and research endeavors. By drawing scholars from across the campus into interdisciplinary efforts, the scholarly enterprise is enriched as a whole. This cross-disciplinary approach recognizes that the highest quality and most efficient teaching and research programs take advantage of collaboration. This method takes advantage of the best from each program while preventing inefficiencies and duplicative efforts. Examples of interdisciplinary activities that are of strategic importance to UIC include interdisciplinary health care education initiatives, the Cancer Center, the Center for Clinical and Translational Sciences, the Institute for Research on Race and Public Policy, the Institute for Patient Safety Excellence and the Learning Sciences Research Institute. Additional State program funds are essential to support new faculty leaders who will build the academic infrastructure and facilitate additional interdisciplinary healthcare education initiatives. UIC will also utilize the funds to provide seed grants to allow current faculty to develop the interactions and collaborations needed for the creation of new knowledge.

UIC will continue to foster the development of cutting edge healthcare education delivery through an interdisciplinary teaching approach. The U.S. population is aging and individuals are living longer, demanding better quality of life through comprehensive healthcare treatment and disease prevention programs. There is a need to respond to this demand and increase the number of highly-trained health care professionals that enter the work force. New State funds will allow the Cancer Center to expand and enhance its impact on cancer prevention and treatment as well as inform health professional students and fund clinical and translational science efforts. The funding will allow UIC to build the infrastructure to more quickly translate bench-top research into clinical treatment options, affording patients access to the most advanced healthcare available.

UIC will expand upon the Learning Sciences initiative that has been developed by faculty members in Liberal Arts and Sciences in conjunction with the Colleges of Education and Engineering. New funding will allow the group to build the doctoral program and foster collaborative, multidisciplinary and interdisciplinary research to discover how individuals learn through interaction with objects, artifacts and other people in their environments. The mission reflects a commitment to the ideal that learning processes and outcomes for individuals are affected by the disciplinary,

social, cultural and environmental contexts in which learning occurs. An important focus of the ongoing funded research is the study of learning and outcomes assessment of both students and teachers in the areas of math, science, reading comprehension and early language development. The goal of field work in this area is to understand and improve educational opportunities and outcomes for diverse learners across the life span.

These examples represent current programs with strategic priority for UIC but which require additional resources to build excellence and maximize impact. Work in these areas will impact the delivery of healthcare, create new knowledge about how we learn and improve teaching practices. Additional interdisciplinary initiatives will likely emerge through the strategic planning process that UIC is currently engaged in.

Student Success

Student success is of utmost importance to UIC. We must be prepared to engage students in challenging, top quality educational programs and provide a support infrastructure as they transition through the university experience and move on to careers or graduate education. Initiatives will include proactive advising and mentorship programs that will strengthen students' connection to UIC. In recent years, the campus has developed the academic infrastructure to facilitate student success. Examples include the establishment of the Math & Science Learning Center, a new general education program, the production of an undergraduate catalog that is easy for students to use, the development of student policy manuals and the coordination of recruitment activities. Further, the population of students who live on campus continues to grow, an important part of the student success equation. The six-year graduation rate of new freshmen has increased from 30.5% of the class entering in 1991 to 49.3% from the class entering in 2000. This is a major accomplishment. However, an infusion of State funds is required for the advising and mentorship program to build upon this success.

The timing is also crucial due to the Truth in Tuition legislation. During Academic Year 2008-2009 the first cohort of students whose tuition rate was guaranteed will face the expiration of that guaranteed rate. The tuition rate in a student's fifth year and beyond will be significantly higher. UIC students have relatively high financial need, thus we must do everything we can to allow degree completion in four years.

UNIVERSITY OF ILLINOIS AT SPRINGFIELD (UIS)

University of Illinois at Springfield intends to become one of the top five small public liberal arts universities in the nation, while also building on its traditional strengths in public affairs, online education and serving non-traditional students by:

- Providing an intellectually rich, collaborative and intimate learning environment for students, faculty and staff, while serving local, regional, state, national and international communities.
- Expanding support for faculty and student scholarship; increasing opportunities for intellectual, cultural, social and personal enrichment; building on its record of accomplishment in civic engagement and public affairs.

UIS' first strategic goal is academic excellence, which will be achieved through excellence in teaching and excellence in scholarship. Excellence in teaching will be achieved through valuing and supporting innovation in teaching and promoting faculty contributions to the national dialogue on teaching and learning with the ultimate goal of preparing students to be leaders and thinkers in the world. Funding will be used to create a faculty development unit to support the growth of faculty as teachers, to coordinate the assessment of learning outcomes and to provide resources for teaching forums and dialogues. In addition, UIS is committed to developing a faculty of teachers who are also teacher-scholars, students who collaborate with faculty on research projects and staff who are engaged in advancing the professional practice in their fields. Funding will be used to support strategic planning initiatives aimed at developing faculty as teacher-scholars such as establishing a Center for Online Learning, Research and Service; creating an Experiential and Service Learning Institute; and providing operational funds for the Emiquon Field Station.

Enriching **Individual Lives**

UIS' second strategic goal is providing an atmosphere that is vibrant and engaging with comprehensive and integrated initiatives that contribute to the intellectual, cultural, social and personal enrichment of all participants. One step in achieving this goal is to create a transitional partnership program that prepares students to be college ready and in good academic standing as the transition from high school to college or from community colleges to four-year institutions occurs. The program will offer assistance with the college admissions process, financial planning, placement testing and academic readiness. A second step will be to develop a September 2008

Academic Excellence nationally certified program of excellence in the area of first-year support services. Under the direction of the Division of Student Affairs, this center of excellence will be modeled on student-centered practices that are comprehensive, holistic and retention-focused. Designed to enhance the educational experience and personal development of first-time, first-year students and transfers, this center will provide summer bridge programs, non-academic first-year seminar courses, integrated community-learning initiatives and transitional support to guide students in their social adjustment from high school to college or from first semester to second.

Making a Difference in the World

Whereas the goal of Enriching Individual Lives focuses on the way a UIS education will lead to the growth of the individual, UIS' third strategic goal, Making a Difference in the World, points to the way that UIS looks outward toward the betterment of society. With its location in the state capital, UIS has always had a special emphasis on public affairs, citizen engagement and effecting societal change. Our third goal echoes and updates those traditions. Making a Difference in the World is conceptualized as a series of activities related to reflection, dialogue and action on public policy and civic culture, resulting in engagement with the world outside of the university.

UIS is undertaking this initiative through its project entitled Democracy Illinois. The goals of the project are to increase and facilitate citizen participation, and develop a deeper understanding and appreciation of state government in shaping public agendas and public policy. This is further accomplished through the Center for State Policy and Leadership at UIS by mobilizing the expertise of its faculty, staff, students, and media units to conduct public affairs programs, research and dissemination, professional development and training, civic engagement, technical assistance, public service activities and conferences and forums and a public lecture series. An example of those activities is our Annual Lincoln Legacy lecture series which we seek to further develop and broaden both our offerings and public participation. UIS was one of fifteen campuses nationwide invited by the Center for Deliberative Democracy at Stanford University and the American Democracy project to participate in a Deliberative Polling Initiative during the 2007-2008 academic year. The process of deliberative polling increases deliberation and engages selected audiences about public policy issues. UIS seeks to conduct a yearly deliberative poll on a specific policy issue.

Strengthening Campus Technology Infrastructure

The campus has invested heavily in technology both in the classroom and the campus network. The technology rich environment includes smart classrooms, wireless access across the campus as well as teaching and student open computer labs. At the time of its construction, University Hall is one of the most technologically advanced instructional facilities in the state. In order to maintain its position as a technology leader, UIS will need to make significant investments in technology maintenance and renewal. Classroom technology renewal and instructional lab equipment replacement budgets have not kept pace with the rapid growth of these facilities. An upgrade of a significant portion of the network backbone (switches, routers and servers) must begin in FY 2010. The campus website has become a primary method by which the outside world reaches the campus and through which we convey our message to the outside world. The web is also a major conduit for internal communications. To keep pace with the growing importance of the web, additional staff and technology renewal funds are needed.

ADDRESS FACILITY OPERATIONS NEEDS


OPERATION AND MAINTENANCE NEW AREAS (\$862,630)

Campus Level: *UIUC* (\$649,662) *UIC* (\$212,968)

The FY 2010 request for funding of the operation and maintenance of new and significantly remodeled areas supports four facilities on two of the three University of Illinois campuses. The total space to be supported is approximately 174,125 gross square feet (gsf). Two of the four facilities represent significant additions to the Urbana-Champaign and Chicago campuses to help support the mission of the University of Illinois and serve to provide teaching, research, and support space for the campuses.

The University received no new areas support funding from the State for FY 2005, FY 2006, FY 2007, FY 2008 and FY 2009. The University was forced to reallocate over \$17 million to fund these unavoidable costs of new areas. However, this practice is not one that the University can maintain without seriously infringing on the activities of its other programs. It is critical that the State support the real operation and maintenance costs of facilities that it approves for construction.

These facilities create a demand that includes above average utility and other operating costs in comparison to most other facilities throughout the state of Illinois or on other institutional campuses. Prior to FY 2005, when funding was provided by the state, the funding policy was detrimental for the University. The first policy, the State's practice of funding utilities at a campus average and other costs at a statewide average created a recurring operating deficit. This policy when coupled with the lack of funding for projects contributed in total to real deficiencies that must be absorbed by the University. The resulting deficiencies contributed to the recent over expenditures of the utilities base budget, requiring reallocation of funds from programs in order for the University to pay its utilities bills. Other operation and maintenance activities, as unfunded expenses, become classified as deferred maintenance. This postponement of expenditures for facility maintenance only permits problems to occur and grow larger through neglect as these facilities continue to age. For FY 2010, the requirement to support the operation and maintenance of new facilities totals \$862,630. Four projects, as shown in Table 6, require partial funding

of the annual costs for operation and maintenance.

Table 6FY 2010 Operation and MaintenanceRequirements to Support New Areas

	GSF	Date of Occupancy	Months Requested	Utilities	Other	2010 Total	Annual Cost	Cost/ GSF
<u>Urbana-Champaign</u>								
Roger Adams Laboratory Phase I	18,030	Dec-08	12	\$ 36,060	\$ 68,015	\$ 104,075	\$ 104,075	\$ 5.77
Natural History Building-Atlas Computer Lab NCSA Petascale Computing Facility	5,300 92,795	Aug-09 May-10	12 2	10,600 416,667	32,330 85,990	42,930 502,657	42,930 3,015,940	8.10 32.50
Sub-total	116,125			\$ 463,327	\$ 186,335	\$ 649,662		
Chicago College of Medicine at Rockford	58,000	Feb-10	5	\$ 63,333	\$ 149,635	\$ 212,968	\$ 511,123	\$ 8.81
Grand Total	174,125			\$ 526,660	\$ 335,970	\$ 862,630		

URBANA-CHAMPAIGN PROJECTS

Roger Adams Lab Phase I

A recent facility assessment plan was completed for Rodger Adams Lab that details several different phases of project work for rehabilitation and laboratory renovations in the building. This first phase of work concentrates upgrades on the third and fourth floors including the replacement of lab casework, fume hoods, lab gases, wire way, cold rooms, x-ray lab, office and other supporting spaces. Additional work includes related infrastructure upgrades and replacement of designated windows. Phase I work is scheduled to be completed in December of 2008 so a full year of support at \$104,075 is requested.

Natural History Building-Atlas Computer Lab

The project will upgrade some 5,300 gsf of fourth floor space in what was the Natural History Museum exhibit and corridor spaces. The space has been developed into four state-of-the-art computer class labs containing approximately 140 instructional seats. The new labs include lighting, flooring, and suspended acoustical ceilings along with appropriate mechanical provisions. Scheduled for completion in summer of 2009 a full year of support totaling \$42,930 are requested.

NCSA Petascale Computing Facility

This 92,795 gsf state-of-the-art building is a partnership with the National Science Foundation to revolutionize science and engineering research and education in the United States. The building will house the "Blue Waters" petascale computer which September 2008 Page 60 is 500 times more powerful than today's supercomputers. The computer will used to study complex processes such as the interaction of the sun with the earth's magnetosphere and ionosphere while at the same time impart the next generation of students with the skills required to make use of high impact computing. The building will be comprised of offices, storage and loading docks, water-cooled data processing machine rooms and data processing machine room support. The building is sited at the corner of Oak and St. Mary's Roads to capitalize on the close proximity of the Oak Street Chiller and Abbott Power Plants providing reliable and redundant power and cooling for the facility. Slated for completion in May 2010 two months of operations and maintenance are requested at \$502,657.

CHICAGO PROJECT

College of Medicine at Rockford

This new 58,000 square foot facility at the College of Medicine Parkview campus in Rockford is funded by joint contributions from the University, Federal and State Governments. The Rockford campus serves as home to the National Center for Rural Health Professions and is one of the few campuses in the United States that focuses training medical students to practice in rural areas. This new facility will allow the College to increase their medical class size and expand the programs in rural medicine and rural health care. The new facility will meet LEED Silver certification standards for environmental impact and efficiency including areas for research, animal labs, classrooms and administrative space. Targeted for completion in February 2010 five months of operations and support are requested in the amount of \$212,968.

FACILITY MAINTENANCE SUPPORT (\$5,000,000)

Overview

Stated most simply, physical facilities are a critically important component of the academic support structure necessary to conduct instructional, research and service activities in any institution of higher education which in turn is critical in attracting top-quality faculty, staff and students. Academic facilities constructed and operated with State funds for the University of Illinois have a replacement cost of over \$5 billion. Most of these facilities were built to "institutional standards" in construction materials and techniques, meaning that with proper maintenance and regular replacement of components which have exceeded their useful lives, the facility can have a nearly infinite life. Toward this end, the University has attempted to create a consistent funding source to service its facilities infrastructure. Attempts starting in FY 1998 met with limited success but that trend came to an abrupt halt in FY 2003 as support was not possible due to the State's dire fiscal situation. Steady and sustainable revenue streams are crucial to maintain the University's physical assets. When this does not occur, maintenance items slip from the regular maintenance category into the deferred maintenance category; only those items needing the most immediate attention are funded. Through a detailed facility condition audit the University has determined a backlog of over \$600 million in deferred maintenance projects. It is crucial to continue to build on the base of \$10 million in central operating funds that constitute this fund in order to stem the tide from this ever increasing maintenance burden. A variety of University of Illinois programs are today housed satisfactorily in buildings more than 100 years old and that experience can continue if adequate facilities funds for maintenance and renovation are available. Even in severely constrained economic times, some attention must be given to long-term as well as immediate needs.

For FY 2010, the University seeks \$5 million in operating funds to augment the larger deferred maintenance program. This program relies on funds from the operating budget, capital appropriations, internal reallocations and a special debt issuance. If funded these finances could potentially be used for a second round of debt issuance targeting deferred maintenance. The plan seeks to not only stop the growth of deferred maintenance items but eventually begin the reduction in this significant backlog. These operating funds coupled with those in the capital budget

request will slow the growth in deferred maintenance needs by increasing expenditures to \$75 million by FY 2022 which is crucial to the continued attention to the attrition of deferred maintenance. It is critical to note however that funds from the state be they in the capital or operating budget have not been forthcoming the last several years. The initial plan included the state sources as part of the funding mechanism to reduce deferred maintenance. The continued lack of support from this source will jeopardize the University's ability to stem the tide on the deferred maintenance front.

MEET INFLATIONARY AND OTHER COST INCREASES



PAYROLL COST INCREASES (\$2,300,000)

Overview

The University has faced increasing requirements for specialized payroll-related expenditures without receiving commensurate funding to cover them. Payouts for federally mandated Medicare contributions have placed additional stress on the University's budget in recent years. While some of the extreme stress on Federal Medicare has been relieved through years of major reallocation, pressure remains on Workers' Compensation and, to a lesser degree, Social Security contributions. Currently, the University is required by federal law to match new employees' contributions to Medicare and for certain employees, to Social Security. Additionally, board legal liability claims continue to be worrisome. Increases in funding are essential to provide for these unavoidable expenditures.

MEDICARE AND SOCIAL SECURITY CONTRIBUTIONS - \$1,300,000

Effective April 1, 1986, the federal government mandated participation in the Medicare system by all newly hired State and local government employees not covered under the Social Security system. These employees and their employers are responsible for equal portions of the FICA Medicare Tax of 1.45% of gross pay. Additional legislation, effective July 1, 1991, requires employees not covered by the State University Retirement System to participate in the Social Security system.

Medicare cost increases present mandatory, unavoidable budget requirements.

In FY 1995, federal legislation removed the cap on the FICA Medicare Tax. In prior years, the tax of 1.45% was capped at \$135,000 of gross pay. The FY 1995 legislation removed the cap and allows the 1.45% tax on the entire gross payment. This action, with an effective date of January 1, 1994, significantly increased Medicare expenditures for the second half of FY 1994 and subsequent years.

Since FY 1987, expenditures have grown at a rapid rate as a result of the changes in Social Security requirements and the turnover of those employees exempt from Medicare requirements. Although appropriations for these costs also have increased, they have been insufficient in meeting actual needs. Table 7 details annual appropriations and expenditures along with each year's percentage growth rate.

Table 7
Appropriations and Expenditures
for Medicare and Social Security Costs
(Dollars in Thousands)

Fiscal			% Change in
Year	Appropriations	Expenditures	Expenditures
1994	\$3,492.0	\$4,277.3	0.0%
1995	4,417.3	4,850.0	13.4%
1996	5,967.3	5,982.0	23.3%
1997	5,967.3	6,086.6	1.7%
1998	6,141.5	6,267.3	3.0%
1999	6,302.7	6,754.1	7.8%
2000	6,491.8	7,589.9	12.4%
2001	6,686.6	8,589.7	13.2%
2002	6,887.1	9,753.7	13.6%
2003	9,037.1	10,009.3	2.6%
2004	10,037.1	10,272.8	2.6%
2005	10,037.1	10,656.0	3.7%
2006	10,037.1	11,525.0	8.2%
2007	11,037.1	12,731.6	10.5%
2008	12,037.1	13,440.7	5.6%
2009	14,037.1	14,260.6	(est.) 6.1%

The FY 2008 appropriation is \$12,037,100 for the combined Medicare and Social Security requirements. In FY 2009, expenditures are expected to continue to rise, and through reallocation we have increased the FY 2009 budget by \$2,000,000. An increment of \$1,300,000 is requested for the FY 2010 appropriation. Because it is a federal mandate, this is truly an unavoidable increase for the University.

WORKERS' COMPENSATION - \$500,000

The University of Illinois, unlike other universities or State agencies whose claims are handled through the Illinois Department of Central Management Services, receives a direct appropriation for payments of Workers' Compensation claims to University employees. Table 8 details the State appropriation to the University compared to actual expenditure claims. In the last 16 years, the University has been forced to reallocate funds to cover increased claims. Because the Workers' Compensation Reform Act of 2005 was conservatively estimated to increase annual expenditures by at least 10%, additional time and resources have been spent in efforts to control costs, but the University continues to face growing exposure in this area.

Table 8
Appropriations and Expenditures for Workers' Compensation
(Dollars in Thousands)

Fiscal				% Change in
Year	Appropriations	Expenditures	_	Expenditures
1994	\$2,986.3	\$3,001.1		0.0%
1995	2,986.3	3,291.0		9.7%
1996	2,986.3	4,258.6		29.4%
1997	3,365.0	3,598.9		-15.5%
1998	3,365.0	3,727.0		3.6%
1999	3,466.0	3,686.8		-1.1%
2000	3,466.0	3,727.1		1.1%
2001	3,570.0	3,713.1		-0.4%
2002	3,570.0	3,689.3		-0.6%
2003	3,570.0	4,622.3		25.3%
2004	3,570.0	5,462.7		18.2%
2005	3,570.0	4,815.1		-11.9%
2006	3,570.0	5,612.9		16.6%
2007	3,570.0	5,333.9		-5.0%
2008	3,570.0	7,219.0		35.3%
2009	5,070.0	8,121.4	(est.)	12.5%

For the last several years, the University has utilized an actuarial firm to establish an appropriate level of funding for Workers' Compensation. The firm's methods for estimating projected claims and resulting outlays have proven to be very accurate. The impact of the Workers' Compensation Reform Act of 2005 has contributed significantly to the increase in program costs. Cost containment efforts have been initiated, including worker safety training programs and aggressive return to work programs. Actuaries have projected payments for FY 2009 to be \$8,121,400 and when compared to the State appropriation leaves a shortfall of over \$3.05 million. The University has created extensive programs, charge backs and incentives to control and reduce costs in the last several years. Even with the success of these programs, additional resources are required. For FY 2010, \$500,000 for workers' compensation is requested.

LEGAL LIABILITY - \$500,000

Following national trends, all forms of legal liability claims costs at the University of Illinois have grown. Awards of the court are hitting new highs; claims are requiring more dollars to effect settlement. The Cook County venue is one of the most litigious in the country; awards and settlements are among the highest. These facts are given consideration by both the actuary and the insurer.

The University of Illinois maintains a comprehensive liability self-insurance program to cover the cost of claims made for bodily injury and personal injury. By far the largest exposure to the University is in the Board Legal Liability area, where claims are made for personal injury. Personal injury includes claims of discrimination, wrongful termination, civil rights violations, failure to educate, etc. The funding costs for the General and Board Legal liability programs has escalated from \$0.6 million to \$6.9 million during the period FY 1996 to FY 2009. This marked increase is due to:

- The increased cost of defense of cases in which resolution is problematic due to the personal nature of issues involved.
- Actuarial funding recommendations influenced by national trends, proliferation of class-action suits, frequency of punitive damage awards, the decisions of the Supreme Court and the Cook County location–a highly litigious venue.

Loss control for Board Legal liability is difficult; the type of claim is varied, the source of claims is scattered and the frequency is low, but costs can be high for a limited number of claims. Current loss control programs are general in nature, with peer-to-peer dispute resolution being the most recently initiated program. The University has approximately 28,000 FTE employees and 70,000 students. An average of 20 to 50 claims are filed each year, a frequency less than .01%.

For FY 2009, the University allocated \$6.9 million to the Legal Liability fund and FY 2008 includes a reallocation of \$1.4 million. Figure 15 is a graphical representation of the historical cost of the program.



During the past few years the cost of the program has experienced some flattening, however we started seeing an inflationary increase beginning in FY 2009. Using the funding requirements of the past several years as an indicator, it is expected that funding needs will continue to experience increases due to inflation, although we hope we will continue to contain costs due to loss control and loss prevention. All funding requirements are based on annual actuarial review.

The University will continue to attempt to control the acceleration in costs arising from this area through training, awareness and by improved procedures. In response to the large exposure employment practices claims presents to the University, a committee was formed to evaluate this issue. The committee included experts in Legal Affairs, Risk Management, Actuarial Science and representatives from units with the highest exposure. The University has increased risk awareness and funded mediation training based on the report of the committee. However, as costs do continue to rise, the University is requesting \$500,000 for General and Board Legal Liability funding.

COST INCREASES (\$15,052,400)

Overview

The University requests funding each year to keep pace with expected price increases in the commodities and services required for operation. Insufficient funding for these price increases requires the University either to reallocate already limited internal resources or to reduce the scope of academic support, either of which inhibits efforts to enhance quality academic programs and services. In formulating its annual request for price increase funding, the University identifies two separate price increase components, tailoring each to the unique characteristics of the commodities or services under consideration:

• <u>Utilities Price Increases</u>

The University's utility budget continues to be strained due to dynamic energy costs and growth in the University's facilities on the three campuses. Despite continued attention to energy and fuel procurement trends in the marketplace and cost-saving technologies to limit expenditure growth, the University's utility expenditures have grown 14.6% on average each year since FY 2003. While the University has allocated an additional \$56.3 million to offset these cost increases (including \$20.8 million for FY 2009), incremental State funding is needed to meet the University's projected utility cost and infrastructure needs.

<u>Library Price Increases</u>

Price increases for library acquisitions have been particularly severe in recent years, far outpacing general inflation. As more information resources become available in electronic formats, a significant additional financial burden is placed upon the libraries. In each of the last five fiscal years, when inflationary increases ranged from 8% to 12%, the Libraries received no new State dollars to support increases in library material prices. Without additional funding, the Libraries of the University of Illinois are struggling to maintain the current quality of their collections and service levels appropriate to students and faculty.

In the sections that follow, each of these price increase needs is discussed in detail, including the analytical methods used to determine the amount of each request.

UTILITIES PRICE INCREASES – \$12,753,000

The rising cost of fossil fuels (such as natural gas and coal) has significantly added to the University of Illinois' operating costs over the last several years. The University has had to allocate increasing resources in order to provide the necessary basic needs to heat, cool, power, light and serve the water and sanitary needs on all three campuses. Contributing factors include severe weather events and natural disasters as well as geopolitical events and instability in many regions around the world, which in turn directly affect the security and supply of international and domestic oil and natural gas supplies. Figure 16 demonstrates the rising costs of selected utility components at the University of Illinois.





An additional consideration is the 10% increase in the gross square footage since FY 2003. As shown in figure 17, this significant growth requires an increase in funds to provide for the energy needs of these new instructional, administrative and learning spaces. During this period, total University utility expenditures grew by \$52.9 million, an average annual increase of 14.6%. To help address this cost increase, the University reallocated \$35.5 million in total between FY 2003 and FY 2008, with an additional \$20.8 million planned for FY 2009. Furthermore, the Petascale Computing Facility, a 92,795 gsf facility will be built at the University of Illinois at Urbana-Champaign to house "Blue Waters" and other NCSA infrastructure. This new facility is scheduled for completion in May 2010. While exact utility needs are unknown, projected requirements are approximately 20 megawatts of electricity and approximately 6,000 tons of chilled water.



Figure 17 Utility Expenditures versus Gross Square Footage FY 2003 to FY 2008

Figure 18 depicts how the rapidly increasing cost of natural gas has burdened the University since 2003. The measures the University has taken to manage the fuel costs during this time of facility growth has been offset by the market price of natural gas. In 2008, the University's average unit natural gas price was \$8.26 resulting in an increase of 69% since 2003. Costs for 2009 are anticipated to increase by 16% over 2008 prices.



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The limited growth in State resources combined with a large increase in fuel costs, deferred maintenance issues that must be addressed and increased state and federal regulations on plant operations have severely impacted the University and its ability to meet financial obligations. The last increment received from the State for utilities costs was for FY 2002. The University continues to proactively manage the renovation of its utility infrastructure, power supply strategy and fuel mix in order to meet campus demand while avoiding costs and more efficiently consuming resources.

Additional costs facing the University on the utility front are state and federal requirements to make use of renewable energy and to decrease the University's carbon footprint. Though the Urbana and Chicago campuses have the capacity to generate more than half of their respective campus electric loads via their cogeneration plants, the rapidly increasing cost of natural gas has created a need for a different power supply strategy. The University is now able to purchase power from the open markets by acting swiftly to establish a mechanism to participate in the open power market therefore decreasing overall power costs.

Based on forecasted cycles of fossil fuels, most notably oil and natural gas, uncertain future electricity costs, and increased renewable and clean energy costs, the University requests an increment of \$12,753,000 to help cover the projected utilities cost increase in FY 2010.

LIBRARY PRICE INCREASES - \$2,299,400

Increasing Demands and Decreasing Resources

The University of Illinois Libraries request a 10% increase in their materials budgets. This increase would provide for collections and information resources to support the scholarship, research and teaching of students, faculty and researchers at the University and throughout the State. The funding provided to a university's library for collections is a clear barometer of how well funding bodies and administrators understand the link between scholarship and access to scholarly resources. The prestige and the success of the University of Illinois are driven by the faculty's research accomplishments and students' ability to learn. These, in turn, are directly dependent on the ability of the Libraries to ensure access to collections of all types and to provide students with the tools they need to negotiate an increasingly complex information environment.

In recent campus surveys of graduate and undergraduate students at the University of Illinois at Urbana-Champaign (UIUC), Chicago (UIC), and Springfield (UIS), users repeatedly asked for greater access to scholarly resources, including both electronic resources and printed books. The value placed on our collections by these budding scholars clearly indicates their understanding of the vital link between the availability of these resources and their ability to fulfill their personal educational and research goals.

Over the past decade, annual inflation rates for library materials have ranged between 8% and 12%. For most of these years, the Libraries received no earmarked funding for material price increases from the state and only modest increases from the University. When increases have been available at UIUC, they have typically been no higher than 3% to 4% of the overall materials' budget, resulting in a slow erosion of the Libraries' ability to meet the research needs of the University's increasingly diverse and complex research and teaching programs. For example, in FY 2006, the Library at UIUC cancelled some \$300,000 in journals; this follows on the previous year's cancellation of over \$500,000. While the pace has reduced, FY 2007 witnessed the cancellation of \$22,000 in additional serials. Over the past five years alone, UIUC cancelled approximately \$2 million in journals. While some of these cancellations are tied to the shift from print to electronic access, there is the loss of important research material. At UIC, the financial impact was partially offset by internal reallocations to support collections at an average of 7% in FY 2005 and FY 2007. However, the UIC Library will be forced to cancel numerous subscriptions because its collections budget will be smaller in FY 2009 than in FY 2008, even before the effects of inflation are taken into account. In both FY 2006 and FY 2007, the Library at UIS cancelled nearly \$100,000 in journals and electronic resources. While this may seem like a small sum, it represents 10% of that library's total materials budget. To support work in disciplines that rely on publications from abroad, all three Libraries must also deal with the diminished value of the U.S. dollar against foreign currencies. In areas such as global resources and the humanities, a combined 20% to 25% inflation and devalued dollar impact is

common. In FY 2008, UIUC lost nearly \$30,000 in buying power against the Euro. Nearly \$50,000 was lost against the British Pound.

Over the last several years, the Libraries actively began shifting collections expenditures from print-based resources to the electronic materials now routinely expected by faculty and students and essential to supporting the University's growing online degree programs. These materials include many essential full text journal articles, electronic books and reference guides, additional abstracting and indexing services and new collections of electronic primary resource material. The accessibility of electronic material is essential for distance education such as Global Campus programs. The enhanced access makes these resources critically important in numerous disciplines as well as to the translational research programs viewed as key to the University of Illinois' development. The three campus libraries have worked together to negotiate favorable prices for many electronic resources and to avoid duplication while still supporting their diverse academic communities. Despite negotiated rates to keep caps as low as 5% for some packages, electronic journals cost 10% to 30% more than their print equivalents and face annual inflation rates ranging as high as 10% to 12% annually. When the University of Illinois Libraries cannot afford to license the material, they rely on access through an interlibrary lending agency in which the cost of a single article averages \$40 to \$50.

The demand for electronic access to periodical titles places an additional burden on materials budgets in that the print and electronic versions often differ. In order to meet user demand for online access, the Libraries are making the difficult choice to cancel print versions. Yet, that does not alleviate our role as stewards of the collections built by the people of Illinois. In 2006, the three Libraries began developing a pilot project focused on building a last copy retention program for the Libraries. In this model, dual subscription titles (print + electronic) would be identified, one copy of the print would go into UIUC's storage facility and other backfiles would be withdrawn to more effectively use Library spaces while providing for the preservation of a single print copy of the titles. The Libraries have also taken a leadership role in joining digital preservation initiatives such as LOCKSS and Portico, both third-party repositories that hold publisher content should access to publisher-supplied digital content be compromised. These

programs are just getting started and have their own associated costs, but are important initiatives that help secure access to scholarly material for future users.

The Local Impact UIUC

The UIUC Library is a major educational and cultural resource and a critical investment for the University and the State of Illinois. With a collection *conservatively* valued in 2001 at \$1.5 billion, the collections rank among the largest capital investments owned by the University. Yet, the impact of this investment is little realized. Based upon the results of a Return on Investment study conducted in 2008, a research team determined that for every \$1.00 invested in Library materials, UIUC received approximately \$13.82 in grant funding. This is a critical figure, especially as the State and the University seek a competitive edge in grant-heavy fields such as agriculture, post-genomics and biotechnology, engineering, the arts and social policy.

Unfortunately, inflation and declining investment in the collections impact even our most prominent academic programs. The Library at UIUC continues losing value compared to peer institutions as a competitive factor in attracting high quality faculty who rely on their institution's library to support their teaching, research, and grant activities. Support for Engineering at UIUC provides an important example of this dilemma: in previous years, the University of Michigan provided some \$300,000 more to its engineering libraries budget annually than is available for the UIUC engineering collection, despite the fact that UIUC's College of Engineering is nationally recognized as a leader in educating engineers for today and tomorrow. The result can be seen in UIUC Library's continued decline in rankings. With a materials budget ranking approximately 20th among our peers, the University Library's decline from third to fifth was inevitable. It is also understood that the historic strength of UIUC's collection will not be able to keep up against those institutions with ongoing stronger support, meaning that the institutions rankings will continue to slip.

Strong and unique collections have long been a hallmark of the UIUC Library. With a collection of more than 23 million items, it is one of the world's great research libraries. Distinguished collections in areas as diverse as American history, chemistry, English literature, emblem books, engineering, mathematics, music and Slavic languages and literature attract and support the work of distinguished faculty and students as well as scholars from around the world. Special collections, including holdings on Carl Sandburg, James B. Reston, John Milton, William Shakespeare, Marcel Proust, H.G. Wells, Mark Twain, John Phillip Sousa and Shana Alexander further enhance the Library's unique importance to scholars. The Library at UIUC received seed money to begin a robust digitization program to make its valued collections even more accessible to the citizens of Illinois and scholars throughout the world. This program will require additional recurring resources to sustain it.

The Local Impact UIC

The Library at UIC serves the largest University in the Chicago area, as well as tens of thousands of students and faculty from other colleges and universities in the city and beyond. It holds the distinction of having a highly diverse student body and is active in its outreach to both its urban and rural constituents. The Library holds 7.8 million items, in all formats. The UIC Library of the Health Sciences, with its regional sites in Peoria, Rockford and Urbana is one of the largest medical libraries in the nation and is designated by the National Library of Medicine as the Regional Medical Library for the Greater Midwest Region, i.e., ten states from Kentucky to North Dakota. UIC's special collections include a wide range of research materials, with emphasis on the history of Chicago. These include the Jane Addams Memorial Collection; the 10,000-item Lawrence Gutter Collection of Chicagoana; the R. Hunter Middleton Chicago Design Archives; the corporate archives of the Chicago Board of Trade; records of the Century of Progress International Exposition (1933-34); the Midwest Women's Historical Collection; and the Chicago Urban League. Recent additions include the 500,000 images in the "Chicago in the Year 2000" (CITY2000) Collection, the James S. Parker photographic collection, and the papers of Ellen Nyland. The Library of the Health Sciences, Chicago, holds a range of materials in the history of medicine.

The Local Impact UIS

The Library at UIS supports students with a collection numbering 550,249 volumes, a large collection compared to public liberal arts colleges in our peer group. Over half of UIS students take at least one online course and the library has been aggressive in purchasing electronic resources to meet the needs of these distance education students. However, the universe of databases and electronic journals that would be valuable for UIS students keeps expanding as the buying power of the campus remains static. Due to the public policy focus of UIS and its location in the

State capital, the UIS Library also serves as a resource for State government agencies. The UIS Library's special collections unit houses an oral history collection containing interview tapes and transcripts (recently digitized) from more than 1,200 persons whose memories touch on important themes in the social, economic and political history of the State. The UIS Archives is the location of an Illinois Regional Archives Depository, collecting county and municipal records from 14 central Illinois counties in support of research focusing on local history and genealogy.

Benchmarking The Impact

The cost of purchasing materials in traditional and electronic formats continues to rise annually at rates well above the Consumer Price Index. Major factors for continuing double-digit price increases include increasing output from the world's scholars, increasing control of the market by commercial publishers and the demand for electronic materials to which perpetual access is not assured. These factors impact the purchasing power of all three campus libraries. Increasing prices, coupled with inconsistent collection funding over the past twenty years, seriously compromised the quality of the Libraries' collections. Among the members of the Association of Research Libraries (ARL), the UIUC and UIC Libraries' materials expenditures declined. The UIUC Library ranking dropped from 8th in FY 1985 to 22nd in FY 2007. Similar trends have been noted at UIC. For example, in 2000, UIC ranked 58th and its 2007 ranking was 68th.

Reviewing past expenditures for the Top 20 Research Libraries, the University of Illinois can make projections about how trends will impact the institution's standing. Figure 19 clearly shows that if current levels of support continue, UIUC's material expenditures will decline from \$1.9 million below the average in 1998 to a projected \$10 million below the average in 2012.





Table 9 shows the trend is similar within the CIC membership. In 1998, the UIUC Library materials expenditures ranked 6th among the thirteen member universities. By the end of 2012 projected expenditures, UIUC will rank 8th and will be passed within one to two years by Michigan State, Ohio State, and the University of Iowa. The UIC Library ranked 12th among CIC institutions in 1998 and will remain near the bottom in 2012 if FY 2009 cuts are not restored in future years.

Table 9Committee on Institutional Cooperation (CIC)Expenditures for Total Library Materials

Actual 1998			Projected 2012			
1	Michigan	\$14,258,911	1	Pennsylvania State	\$24,787,164	
2	Pennsylvania State	\$11,697,412	2	Chicago	\$24,045,741	
3	Minnesota	\$9,333,452	3	Michigan	\$23,981,533	
4	Ohio State	\$9,166,910	4	Minnesota	\$22,484,361	
5	Indiana	\$9,016,440	5	Purdue	\$19,715,959	
6	Illinois, Urbana-Champaign	\$8,766,170	6	Indiana	\$17,649,629	
7	Wisconsin	\$8,136,068	7	Northwestern	\$16,317,319	
8	Chicago	\$7,918,951	8	Illinois, Urbana-Champaign	\$15,249,847	
9	Iowa	\$7,686,253	9	Michigan State	\$14,918,511	
10	Northwestern	\$7,033,193	10	Wisconsin	\$14,559,653	
11	Michigan State	\$5,853,308	11	Illinois, Chicago	\$14,215,399	
12	Illinois, Chicago	\$4,797,246	12	Iowa	\$13,998,932	
13	Purdue	\$4,635,650	13	Ohio State	\$12,076,761	
Ave	erage CIC	\$8,330,766	Ave	erage CIC	\$18,000,062	
Ave	erage CIC minus UIUC and UIC	\$8,612,413	3 Average CIC minus UIUC and UIC \$18,594,14			

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The special values of the Libraries' collections lie in the unique strengths of their holdings for students, scholars and users throughout the State, the nation and the world. Now and in the future, continuing and stable financial support is critical to fulfilling the educational and scholarly needs of the campuses, to enhance access to collections in other libraries, to exploit the potential of electronic information and to fulfill their role as the Libraries of last resort for the citizens of Illinois. To meet these challenges successfully, the Libraries require an increase of 10% in FY 2010 to provide first-rate learning and research outcomes for the students and faculty of the University of Illinois. Such an increase would begin to address the unrelenting inflation in prices of information resources, and would recover a small portion of the ground lost over the past twenty years.

STATEWIDE ECONOMIC DEVELOPMENT



TECHNOLOGY COMMERCIALIZATION

(\$1,000,000) Overview

IllinoisVENTURES, LLC (VENTURES) was created by the Board of Trustees to catalyze and accelerate the development of successful new companies based upon the University's technology contributing to the growth of the high-tech economy in Illinois. Other benefits of this process include commercially successful, profitable new technology businesses based on the results of University research positively impacting workforce development and job creation, new and expanded economic opportunities and ultimately, increased state and local tax revenues.

In FY 2007 the University allocated \$2,000,000 to stabilize the operating budget of Illinois VENTURES. In addition, \$735,000 (netting \$661,000) in dedicated State grant funds through the Illinois Department of Commerce and Economic Opportunity was available for support of start-up companies. This combination of dedicated State grant support and University institutional funds is used for start-up and business incubation services that include assisting new companies with business planning, market research, financial planning, management recruitment, business development, recruitment and referral of business support services and recruitment of scientific advisors. In providing these incubation services, VENTURES also leverages the talents of faculty, graduate and professional students to provide value to early stage companies. Notable are the MBA intern programs on the Urbana-Champaign and Chicago campuses which have MBA students with technical backgrounds participating in the due diligence process on high tech start-up company investment opportunities.

These funds additionally supported pre-seed and seed stage funding (on a merit basis through a private equity based due diligence process using appropriate financial instruments) to the most commercially promising and maturing start-up companies. Without these early stage funds, continued commercial development of the new companies would be significantly impaired. VENTURES also was authorized by the Board of Trustees to raise a private equity fund to complement the pre-seed developmental funding. The fund closed at approximately \$30 million. The availability of developmental/pre-seed through early professional round capital has helped close the "gap financing" problem facing new high tech companies based on

University technology. VENTURES has engaged against other capital formation activities as well, including the establishment of a network of private sector seed and venture investment entities for syndicating investment opportunities and the development of relationships with industry partners and public agencies engaged in early stage technology investment. VENTURES early stage developmental funding has been leveraged approximately 11:1 in third party co-investments, with much of the co-investment from venture capital firms on the east and west coasts.

VENTURES has evaluated more than 450 technology commercialization opportunities and is currently providing consultation and/or developmental financing to more than 50 new high-tech businesses pursuing markets that range from fuel cells for portable devices to biohazard and chemical weapons detection to nanoscale innovation for drug delivery and electronics to groundbreaking drugs for treatment of cancer, stroke and Alzheimer's disease. Its level of engagement with these emerging companies ranges from:

- Introductory (early market assessment and business strategies);
- Developmental (pre-seed funding for professional services and business planning);
- Seed funding (for prototype development and testing); and
- First professional round financing (for product commercialization and distribution).

A number of these high-tech companies have completed multiple rounds of external (private equity) financing, an important metric for business potential, including iCyt Mission Technologies (providing novel cell measurement and handling technologies that help clients create important new healthcare and agriculture products), Dzyme Tech (catalytic DNA biosensor technology for detecting heavy metals and diverse analytes), RiverGlass (data analytics software that correlates and merges multiple, varied data streams and then applies sophisticated real-time data analysis and modeling techniques to that merged stream), Semprius (developing unique technology that allows transfer printing of high performance semiconductors onto virtually any surface, including glass, flexible or rigid plastic, metal or other

semiconductors) and Transplan (medical device technology that significantly extends the time organs remain viable for transplantation).

The requested \$1,000,000 in funding will provide for technology commercialization supporting IllinoisVENTURES. This investment will position VENTURES to more effectively meet the business development and early capitalization needs of new companies that are based on University technology and are positioned to impact the growth of the Illinois high-tech economy through job creation, new and expanded economic opportunities and tax revenue generation.



HEALTHY RETURNS-THE ILLINOIS BILL OF HEALTH (\$15,500,000)

Overview

UIC plays a vital role in the healthcare training of Illinois students. UIC is the home of the nation's largest college of medicine, one of only two colleges of dentistry in the state, one of only 24 publically funded Schools of Public Health in the United States, and also houses colleges of pharmacy, nursing, and applied health sciences. The UIC alumni from these programs represent 1 of 6 Illinois physicians, 44% of the state's dentists, and 1 in 3 pharmacists. This cadre of skilled health professionals provides Illinois residents with high quality healthcare, which is in greater demand as people's life expectancy and desire for a higher quality of life makes demand for healthcare consumption greater.

Between 2010 and 2020 the number of people age 65 or greater will double. Patients over the age of 65 average 6.4 visits to a physician annually, while patients under the age of 65 average 2.9 visits to a physician annually. The demand for healthcare services will continue to escalate as the population of Illinois ages.

With the closing of the Loyola and Northwestern University dental schools in 1993 and 2001, respectively, UIC's College of Dentistry is now one of only two dental colleges in Illinois. Over 40% of Illinois dentists are alumni of UIC, and as more and more alumni of closed dental schools at Loyola and Northwestern University retire, that percentage will only increase.

The high cost of training healthcare providers threatens the ability of UIC to continue to provide a continuous volume of highly trained providers. Should the state not provide adequate funding, Illinois might face similar healthcare shortages as those currently experienced by the State of Missouri, where over 90% of the counties experience dental shortages and/or are medically underserved.

Healthcare education costs are admittedly significantly higher than those required to teach undergraduates. In order to ensure proper training for specific procedures, student-to-faculty ratios must be kept very low. Healthcare training frequently requires hands-on-training, which necessitates that class sizes be very small, and be

conducted in appropriate venues. New technological discoveries and methods of diagnosis and treatment require that the health science colleges keep up-to-date on constantly evolving technology.

Students are already bearing their share of the higher instructional cost. The College of Medicine's tuition rate is the second highest in the Big Ten and one of the highest for public universities in the nation. The College of Dentistry's tuition rate is the third highest of public universities in the country, and is only surpassed by UCLA and UCSF. Continuing to increase student tuition and fees will create an even greater economic barrier to potential health science students, thus reducing the pool of students available to be trained.

UIC anticipates that it will require \$50 million (\$10 million per year in recurring operating funds) to allow continued optimum operation of the health science colleges. The \$10 million per year will be used to retain the best faculty in health science, provide equipment and technology upgrades in teaching facilities, keep tuition increases to an affordable 3% and prevent cuts in health science enrollments. To accommodate the Association of American Medical Colleges target of expanding enrollment by 20% (65 additional medical students per class), UIC will require an additional \$5.5 million.

The UIC hospital and the health science colleges are located in outmoded and deteriorating facilities. In addition to basic operating needs to continue to provide educational opportunities and medical and dental care to the community, completion of the master plan for the renovation and expansion for the Medical Center is imperative. UIC will require \$10 million in planning funds to complete this master plan.

Once the master plan is completed, capital investment will be crucial to the preservation of the UIC health science colleges. Completion of a new Medical Tower within the Medical Center campus will cost over \$450 million. Without capital investment, deferred maintenance on existing facilities will inhibit optimum classroom utilization, render certain classrooms and labs inappropriate for new technological installations, and limit the size of health science cohorts, due to a lack of classroom and/or lab space.

MEDICAL PROFESSIONAL LIABILITY INSURANCE



MEDICAL PROFESSIONAL LIABILITY INSURANCE (\$10,000,000)

Overview

Nationally the substantial increase in costs associated with medical liability continues. It is rare that a week goes by when an article about escalating malpractice costs is not in a local newspaper. Various reform proposals have included caps on damage awards but the issue of balancing a patient's right to sue because of medical error against the cost of litigations continues to be hotly debated. In November 2007, tort reform legislation was overturned—for the third time— although this is presently being appealed to the Illinois Supreme Court. A Cook County Circuit Court decision struck down caps on non-economic damages for medical liability claims as unconstitutional (the caps were \$500,000 per physician and \$1,000,000 per hospital). We are not optimistic that the appeal will be supported, which will continue to drive the costs of malpractice upward.

No single factor may be responsible for rising malpractice insurance costs. However, the reality is we are in the midst of a national crisis. It will come as no surprise that malpractice coverage has become so expensive that physicians are closing practices, retiring early, or moving to areas where insurance costs less. The AMA continues to make liability reform their top legislative priority.

Following national trends, the University of Illinois claim experience has deteriorated over the past several years, primarily due to the size of the awards and verdicts, not because we have an increase in medical errors. Awards of the court are hitting new highs; claims are requiring more dollars to effect settlement. The Cook County venue is one of the most litigious in the country; awards and settlements are among the highest. These facts are given consideration by both the actuary and the insurer.

The total funding requirement for the Hospital/medical professional liability selfinsurance program has increased 514% in just over a decade, increasing from \$6.4 million in FY 1998 to \$39.3 million in FY 2009, despite an increased focus on patient safety. We are not optimistic that the funding will go down in FY 2010. Inflation will likely drive the cost upward by 7% to 10%, bringing FY 2010's malpractice funding to record levels–over \$40 million. Normal funding (the projected, future cost for claims incurred in the upcoming year) has steadily grown since FY 1998. Both the "total funding requirement" and the "normal funding requirement" are discounted to recognize the time value of money and the long time required to effect closure. Figure 20 shows medical malpractice funding needs.



Figure 20 Medical Malpractice FY 1998 to FY 2009 (Dollars in Millions)

In FY 2008, there were roughly 20,500 hospital discharges and 447,000 outpatient clinic visits. During the same period in excess of \$11 million was paid by the University to settle 4 claims. The University's actuary estimates the discounted outstanding liabilities for medical liability claims is roughly \$147 million.

The University of Illinois Medical Center (UIMC) is a prestigious academic medical center providing high-level medical care for difficult medical problems; additionally, the University provides a broad range of services for participants in the State's entitlement programs. An outside audit has indicated that existing procedures and risk management programs in the hospital and clinics are appropriate and effective. Loss control programs are in place, but claims happen. If national trends play out at the University of Illinois Medical Center, the incidence of claims and the cost to adjudicate those claims will increase despite tort reform.



ADDENDA I Retirement

Overview

The level of funding of the State Universities Retirement System (SURS) has been a source of significant concern through the years. Although legislation passed in 1967 required that annual appropriations for the System cover the projected costs of future benefits plus interest on the System's existing unfunded liability (i.e., future pension costs for employees still working), this statutory level of funding was never reached and, in effect, part of the State's obligation to cover the retirement costs of current employees has been shifted to future years.

There was modest movement toward an improved level of retirement funding from FY 1979 through FY 1981. In each of those years, the State's contribution was at or above the "gross payout" level of funding–covering all of that year's benefits and administrative expenses. The System was then able to add all employee contributions, as well as interest and dividend income, to existing assets to help offset the costs of future benefits earned by current employees.

Unfortunately this improved funding level was short lived. As the State's economy worsened, so did SURS support. From FY 1982 through FY 1994 funding dropped significantly below the "gross payout" level. While these reductions were seen as necessary to prevent deeper cuts in operating funds, the State was in effect borrowing against the future.

In FY 1995, there was significant movement towards an improved level of retirement funding. Public Act 88-593 mandated that the State's five pension systems achieve a level of 90% of full actuarial funding in 50 years and includes a continuing appropriation provision to enable the State to reach that goal. This legislation was intended to strengthen the financial condition of the Retirement Systems and help preserve funding stability for pension systems despite periodic fiscal constraints in the rest of the State budget.

A mandated new valuation methodology and a new set of actuarial assumptions altered, to some degree, the annual increments necessary to fund SURS required by PA 88-593. Under new Governmental Accounting Standards Board (GASB) guidelines, SURS assets as of June 30, 1997 were valued at market rather than book value. This change alone significantly increased the funding ratio of assets to liabilities, and the funding ratio was increased even further by a new set of actuarial assumptions adopted in December 1996 that recognized strong returns on SURS assets, which lowered projected future liabilities. The System's funding ratio peaked at over 88% in FY 2000.

Unfortunately, investment returns in 2001 and 2002 were negative, and only about 3% in FY 2003. As a result unfunded liabilities increased greatly for SURS, as they did for all of the State's retirement systems, which also experienced poor investment returns. At the end of FY 2005, the funding ratio for SURS was only about 66%.

Faced with an extremely constrained budget situation in FY 2004, the General Assembly and the Governor approved PA 93-2, authorizing the sale of \$10 billion in pension obligation bonds in order to meet the statutory pension funding obligations. The infusion of money combined with extremely strong investment performance has increased the funding ratio of SURS from a low of 53.9% at the end of FY 2003 to 66% at the end of FY 2004. The law called for the State's pension contribution to be split between payments to the pensions systems and interest and principal payments on the bonds. Under PA 88-593 there would be a ramp up in funding for the retirement systems, going from \$1.4 billion in FY 2007 to over \$3.8 billion in FY 2012. For SURS, funding will increase from \$252.1 million in FY 2007 to \$702.9 million in FY 2012. This significant increase in employer contributions will dramatically impact the availability of State revenues for other purposes.

The 1995 "catch-up" law combined with the bond sale created a very large pension funding obligation that, along with rising Medicaid and other program costs, posed a severe challenge to the State's FY 2006 budget. The Governor and General Assembly responded by approving PA 98-4, which reduced the State's required pension contributions to all systems by about \$1.2 billion in FY 2006 and \$1.1 billion in FY 2007 and recalculated the pension catch-up amounts required in FY 2008, FY 2009 and FY 2010. SURS contributions were reduced to about \$167 million (from \$365 million) in FY 2006 and \$252 million (from \$432 million) in FY 2009 and FY 2009 and \$100 million and the FY 2009 million and the FY 2

FY 2010 required contributions are \$450 million and \$565 million. The law also

made the following major substantive changes to SURS:

- The State Comptroller (rather than the SURS Board) will now certify the SURS effective rate of interest for the money-purchase formula.
- The money-purchase formula is not available for new SURS members hired on or after July 1, 2005.
- The Governor created an Advisory Commission on Pension Benefits and their recommendations from October 2005 are as follows:
 - 1. The Commission recommends that the State adopt means by which to dedicate revenues in excess of a specific target percentage of growth towards the additional funding of the pension systems when those targets are met, and establish a minimum when those targets are not met.
 - 2. The Commission recommends that if the State sells certain assets, then 100% of the resulting revenues should be dedicated towards reducing liabilities, including the Pension Systems' unfunded liabilities, as a component part of a broader plan to reduce those unfunded liabilities.
 - 3. The Commission recommends that the General Assembly consider creating incentives for employees to continue working beyond the year when they achieve the maximum pension percentage as a means to reduce the State's pension costs.
 - 4. The Commission recommends that the General Assembly consider the issuance of Pension Obligation Bonds as quickly as practicable as a financing instrument to reduce the State's pension costs, as long as (1) there are favorable market conditions and (2) the issuance of such POBs is a component part of a broader plan to reduce the Pension Systems' unfunded liabilities.
 - 5. The Commission recommends that the General Assembly should explore new revenue sources dedicated to reducing the Pension Systems' debt, as a component part of a broader plan to reduce the Pension Systems' unfunded liabilities.
 - 6. The Commission affirms the significance of the benefit reforms achieved in the 2005 Spring legislative session, and also affirms that, at the present time, most SERS, TRS and SURS benefits and employee contributions are comparable to other public pension systems in the United States and recommends that the General Assembly should regularly review, as part of the agreed bill process as well as a part of their normal budgetary review process, the affordability of the Pension Systems' plan provisions regarding benefits and make an affirmative determination thereon.
• Employers must pay the actuarial value of pension increases that result from earnings increases over 6% in any year used to calculate a retiree's final rate of earnings. This provision does not apply to raises paid under collective bargaining agreements in effect before July 1, 2005. This legislation was modified under PA 94-1057 and signed by the Governor in July 2006 to further clarify the basis used for calculations and to address exclusions such as overload work and certain promotions.

While the University understands the very difficult budget situation facing Illinois, it also supports adequate annual funding for all State pension systems, including SURS. SURS should be viewed not only as an important part of the University's benefit package, but as a crucial component of the State's commitment to higher education.

Addenda II

ENSURING ACCESS-FINANCIAL AID

Overview

As a public institution, the University of Illinois makes a commitment to access for the people of Illinois whose taxes contribute substantially to the support of the University. To ensure full access for all qualified Illinois residents, regardless of their income level, the University assists students with a wide range of financial aid programs including grants and loans from federal, State and private sources; federal work study funds; and grants and loans from institutional resources. Financial aid is crucial for ensuring accessibility to students from families with limited means. A critical component of financial aid packages for Illinois residents is the Monetary Award Program (MAP) grants they receive from the Illinois Student Assistance Commission (ISAC). For many years the maximum MAP grant awarded to those students with greatest financial need was sufficient to cover the full tuition and mandatory fees at Illinois public universities. In FY 1996, tuition and mandatory fees at the Chicago and Urbana campuses of the University of Illinois first exceeded the maximum MAP award, and the University began supplementing MAP grants for these students to cover the difference.

The University and its students are more directly affected by changes in State and Federally sponsored financial aid programs than ever before. Maximum award levels for Pell and MAP are shown in Table 10. For several years the Pell and MAP program maximum awards have not kept pace with the increases in tuition and fees.

Table 10
Federal Pell Grants and Illinois Monetary Award Program
Maximum Award Levels

Fiscal Year	Pell	MAP	Total
2000	\$ 3,300	\$ 4,530	\$ 7,830
2001	3,750	4,740	8,490
2002	4,000	4,986	8,986
2003	4,000	4,720	8,720
2004	4,050	4,471	8,521
2005	4,050	4,471	8,521
2006	4,050	4,471	8,521
2007	4,050	4,968	9,018
2008	4,310	4,968	9,278
2009	4,731	5,468	10,199

To ensure access the University has set aside supplemental funding to help the neediest students. As shown in the Figure 21, the cost of the Supplemental Financial Aid program began to increase several years ago as budget cuts to both ISAC and the University precipitated reductions in MAP grants and increases in tuition.



In June 2002, the board directed the administration to review the institution's tuition and financial aid policies that were adopted on October 12, 1995, and to make recommendations for changes, if warranted. The report, *Ensuring Quality and Affordability: Tuition and Financial Aid at the University of Illinois*, was submitted to the Board of Trustees in January 2003. The report, which was developed with the help of the chancellors and provosts, faculty representatives, and representatives of the Board of Trustees, includes a statement of the guiding principles for financial aid and recommendations for managing the University's Supplemental Financial Aid program. The Board of Trustees approved a policy at the July 2004 meeting, and reviewed and modified the policy in November of 2007.

GUIDING PRINCIPLES FOR FINANCIAL AID

- The University maintains the goal of ensuring access for qualified students, regardless of financial circumstance. As determined by federal financial need, qualified students will be assisted with the cost of attendance through a financial aid package that includes various types of assistance
- Students who can afford to pay the full price of tuition and fees are expected to do so. Such students will still be eligible for merit scholarships.
- Students who cannot afford to pay the full price will be offered a combination of grants and loans from various sources appropriate to their financial circumstances.
- The University will control its costs through control of the length of study for which it will support students from institutional funds and of the proportion of loans to grants made from institutional funds.

MAP SUPPLEMENTAL FINANCIAL AID POLICY

- Need based institutional grant aid for Illinois resident undergraduates that are funded from institutional funds will be supported for up to 4 ½ years on a full time equivalent basis; institutional grant aid may be offered for one additional FTE semester for students in programs requiring more than 120 credits.
- As a group, undergraduates with financial need will be moved as far as is prudent away from University-funded grants to loans.
- The financial aid officers, in consultation with the campus academic leaders, will develop specific campus policies for awarding Supplemental Financial Aid grants to their undergraduate students. Grants to individual students will be adjusted, within the constraints of campus policy and available resources, as circumstances warrant to best serve these students and their families.
- To manage future increases in tuition and mandatory fees, the campus MAP Supplemental Financial Aid pools will be increased by percentages that are fixed multipliers of the percent increases in total undergraduate tuition income. Initially, the recommended multipliers are 1.67 at Chicago, 1.5 at Springfield and 1 at Urbana.
- This methodology will be reviewed at least every three years to ensure adequate and appropriate funding for Supplemental Financial Aid at each campus.

The financial aid guidelines and policy were developed with the advice and counsel of Trustees, the Administration and the Academic Affairs Management Team. The

University Policy Council reviewed the financial aid guidelines and policy before being enacted by the Board of Trustees. It is recognized that in future years the University will continue to need to set aside institutional funds for financial aid to ensure access. The actual amount needed in the budget year will continue to be analyzed based on a number of variables.

Additionally the University has been impacted by shortfalls in funding for the other programs funded through the Illinois Student Assistance Commission (ISAC) such as the Illinois Veteran Grant (IVG) program. The program is a \$19.25 million scholarship program under ISAC. If there is insufficient funding in the program, under current State statute the college or university is prohibited from collecting the funds from the student. In recent years there has been a growing funding shortfall for the program. (In fact there are three related programs, Illinois National Guard Grants, POW/MIA Scholarships and the IVG, with the IVG being by far the largest and most underfunded). In FY 2007 there were approximately \$34 million in claims against the funding level of \$19.25 million. Expected claims for FY 2008 are estimated at \$37 million for the \$19.25 million, a shortfall of \$17.75 million. As recently as five years ago the program was fully funded, there were no waivers associated necessary by the institutions. In FY 2007 the University waived \$4.2 million for these programs, and it will likely reach \$5.0 million in FY 2009.







BACKGROUND AND CONTEXT

Overview



Annual attention to a wide array of facilities needs is essential. Perhaps too obvious yet worth stating is the fact that academic and administrative facilities exists for one purpose, to support academic programs. The capital facilities make up the University's largest asset and provide the foundation to attract and retain top quality faculty, staff and students. Any discussion of the capital budget must begin with the understanding that an institution of the size, scope and complexity of the University of Illinois faces a recurring array of facilities needs each year. As buildings age through their normal life cycles, it is crucial to address minor repair and renovation needs as they occur. Failure to do so accelerates deterioration and leads to costly major remodeling requirements more quickly than would be necessary if prudent attention to annual repair and renovation were possible. Changing programmatic emphases in academic units also create the need for relatively small remodeling projects which can be addressed quickly to make existing space more useful for emerging academic priorities. Toward that end the University is coming off of five consecutive fiscal years with a limited capital budget appropriation. As stated previously, consistent and steady funding patterns are supremely important to maintain the physical plant. The past five years without repair and renovation funding only exacerbates the deferred maintenance problem while making it more difficult to reduce it in the future. The state's contribution in reducing the level of deferred maintenance on the campuses is an integral part of the funding plan toward that end. Several years without that piece of the funding solution leaves the University in the proverbial two steps forward and one step back position. Based on these factors, the University has once again placed the repair and renovation request at the top of the capital request list requesting \$22.6 million. With that in mind the University has recently issued Certificates of Participation in order to jump start the reduction of deferred maintenance on each campus. That action combined with the recently approved Academic Facilities Maintenance Fund Assessment should provide a solid starting point to attack the maintenance problem on each campus. However, the state portion of the funding tool is still critical and frankly without the state support, reduction in deferred maintenance will be severely curtailed.

Buildings and the infrastructure systems which support them have finite useful lives. Roofs deteriorate; heating, ventilating and cooling systems wear out; masonry decays; and so on. At a certain point major remodeling is required to extend the useful life of every University facility constructed and every annual capital budget request will contain a share of major remodeling projects, usually in the cost range of \$2 million to \$15 million. Major remodeling projects can also result from the need to enlarge the capacity of a building, change its functional use, upgrade or extend campus wide infrastructure systems. For example, as technological advances have accelerated over the past two decades and computers now permeate the conduct of almost every phase of instruction and research activity, the need to expand electrical and cooling capacity for individual buildings and for entire campuses has grown dramatically.

At times, buildings may outlive their usefulness for the purposes for which they were originally constructed, but with remodeling and renovation can be refitted for other, usually less complex uses. This is particularly true for research facilities more than 40 or 50 years old. The cost to upgrade building systems to current state-of-the-art standards for today's research and instructional programs is usually greater than new construction costs for the same type of space.

From time to time, the University will require construction of completely new facilities to replace outmoded buildings that have gone beyond their useful lives, to expand significantly the scope of an existing program or to begin new program initiatives. Land acquisition may also be required to address such needs. Due to the extraordinary length of time required to move from initial determination that a new facility is required, through planning, appropriation and construction phases to the point at which a new building is actually in use (often a minimum of six years), each annual capital request from the University typically has several new building requests at various priority rankings.

It is important to reemphasize the recurring nature of these crucial facilities-related budget requirements which must be addressed on an annual basis. When that is not possible, a backlog of unfunded projects grows quickly and accelerates the cycle of deterioration in facilities which, if not addressed, leads inevitably to deterioration of academic programs and loss of key faculty and students. In this context where steady and measured funding increases for facility needs are vitally important the last five capital budgets have been disappointing. For the fifth straight year capital funding needs were not acted on by the General Assembly. However, releases of planning funds were secured for the three University projects that were recommended by the Governor in FY 2006. Planning funds for Lincoln Hall, Electrical & Computer Engineering and the Post Harvest Crop Research Lab have been released so that planning activities on these projects can continue and the balance of those projects are requested in this FY 2010 request.

Table 1History of Recent Capital Budget ActionsFY 2004 to FY 2009 Governor's Level(Dollars in Thousands)

	FY 2004	FY 2005*	FY 2006	FY 2007*	FY 2008*	FY 2009*	
Campus Requests							
Urbana-Champaign	\$120,312.2	\$180,215.4	\$176,077.4	\$236,550.8	\$162,550.8	\$176,450.8	
Chicago	45,125.0	162,110.9	114,665.9	93,691.3	90,581.8	84,181.8	
Springfield	3,863.0	4,468.7	4,468.7	4,812.4	8,812.4	3,187.4	
TOTAL	\$169,300.2	\$346,795.0	\$295,212.0	\$335,054.5	\$261,945.0	\$263,820.0	
IBHE Recommendations							
Urbana-Champaign	\$58,225.4	\$59,860.7	\$59,952.7	\$89,100.7	\$148,475.7	\$128,450.8	
Chicago	20,165.9	22,114.4	23,054.5	25,254.5	41,193.2	42,581.8	
Springfield	343.7	458.2	458.2	458.2	572.8	687.4	
TOTAL	\$78,735.0	\$82,433.3	\$83,465.4	\$114,813.4	\$190,241.7	\$171,720.0	
Regular Capital Appropria	ations						
Urbana-Champaign	\$8,225.4	\$9,225.4	\$15,215.4	\$6,225.4	\$120,235.4	\$122,225.4	
Chicago	4,165.9	4,165.9	4,165.9	4,165.9	38,115.9	38,415.9	
Springfield	343.7	343.7	343.7	343.7	343.7	343.7	
TOTAL	\$12,735.0	\$13,735.0	\$19,725.0	\$10,735.0	\$158,695.0	\$160,985.0	
Appropriations for Special Projects							
Opportunity Returns					\$60,490.0	\$62,490.0	
Total Appropriation	\$12,735.0	\$13,735.0	\$19,725.0	\$10,735.0	\$219,185.0	\$223,475.0	

* Funding recommended by Governor but not approved or passed by General Assembly.

SUMMARY OF FY 2010 PRIORITIES (\$454,199,600)

Overview

The University's FY 2010 Capital Budget Request consists of 12 projects at a total cost of \$454,199,600. Table 2 represents a combined priority listing of the proposed projects for this year.

Table 2FY 2010 Combined Capital Budget Request
Summary by Priority
(Dollars in Thousands)

Priority	Project	Urbana	Chicago	Springfield	Total	Cumulative
1	Repair and Renovation	\$13,610.4	\$8,331.8	\$687.4	\$22,629.6	\$22,629.6
2	Lincoln Hall Remodeling	56,286.0			56,286.0	78,915.6
3	College of Medicine Rockford		14,250.0		14,250.0	93,165.6
4	Electrical and Computer Engineering Bldg.	42,000.0	2		42,000.0	135,165.6
5	Integrated Bioprocessing & Research Lab	20,034.0	3		20,034.0	155,199.6
6	Dentistry Modernization/Code Compliance		20,000.0		20,000.0	175,199.6
7	Pharmacy Renovation & Addition		120,000.0		120,000.0	295,199.6
8	Public Safety Building			4,000.0	4,000.0	299,199.6
9	Disability Research, Res. & Educ. Srv. Bldg.	50,000.0			50,000.0	349,199.6
10	Burrill Hall Remodeling	35,000.0			35,000.0	384,199.6
11	Science and Engineering Lab Renovation Phase I		35,000.0		35,000.0	419,199.6
12	Brookens Library Renovation			35,000.0	35,000.0	454,199.6
		\$216,930.4	\$197,581.8	\$39,687.4	\$454,199.6	

¹ Capital Request for *Healthy Returns—The Illinois Bill of Health* and Petascale Computing are dealt with separately.

² This project was submitted in response to a request from the Governor for Economic Development projects. In the FY 2010 request, the total project budget for ECE has been increased from \$90M to \$95M with a phasing component added. Phase I will total \$75M; Phase II will total \$20M from other sources. CDB released \$3M for planning purposes in January 2006, the amount requested from the state was \$42M, now inflated to \$44.5M.

³ The Bioprocessing Research Laboratory was submitted in response to a request from the Governor for Economic Development projects. In June 2006, CDB released \$1.9M for planning for the Bioprocessing Research Laboratory; construction funding of \$20M is needed for the Lab.

It is important to note that while the priority list includes those projects most critical to the University each campus has a much larger list that the priority list is culled from each year. The combined priority list is not meant to show an exhaustive list of needs for each campus but merely a realization and sense of proportion for the State Capital Budget. If the entire University of Illinois list were submitted, not including special initiatives, a total request in the neighborhood of \$859 million would be the result. Table 3 reflects the entire capital budget request from the campuses of the University of Illinois.

Table 3FY 2010 Capital Budget RequestSummary by Campus(Dollars in Thousands)

Campus	University		
Priority	Priority	Urbana-Champaign	
1	1	Repair & Renovation	\$ 13,610.4
2	2	Lincoln Hall Remodeling	56,286.0
3	4	Electrical & Computer Engineering Building	42,000.0
4	9	Disability Research, Resources & Educ. Srv. Bldg	50,000.0
5	5	Integrated Bioprocessing & Research Lab	20,034.0
6	10	Burrill Hall Remodeling	35,000.0
7		Natural History Building	62,700.0
8		Repairs to UIUC Electrical Distribution System	19,200.0
9		FAA Library/Stock Pavilion	35,000.0
		Total	\$ 333,830.4
		Chicago	
1	1	Repair & Renovation	\$ 8,331.8
2	3	College of Medicine Rockford	14,250.0
3	6	Dentistry Modernization/Code Compliance	20,000.0
4		Medical Campus Building Renovation/Infras.	200,000.0
5	7	College of Pharmacy Renovation & Addition	120,000.0
6	11	Science and Engineering Lab Renovation Phase I	35,000.0
7		Medical Sciences Building Modernization Phase 1	21,600.0
8		University Hall Façade Repair Building Renovation	12,000.0
9		Stevenson Hall Classroom Modernization	19,000.0
10		Advanced Chemical Technologies Inflation	30,000.0
		Total	\$ 480,181.8
		Springfield	
1	1	Repair & Renovation	\$ 687.4
2	8	Public Safety Building	4,000.0
3	12	Brookens Library Renovation	35,000.0
4		Repair Campus Buildings	2,100.0
5		Campus Infrastructure Improvements	3,150.0
			\$ 44,937.4

The first priority is a \$22,629,600 Repair and Renovation request, which is comprised of eight projects at the Urbana-Champaign campus, seven projects at the Chicago campus and two projects at the Springfield campus. These projects, while not large enough to compete with major remodeling requests, represent a significant and very real funding need. A high priority on renovation and renewal must be maintained by institutions with facilities the size, scope, complexity and age of the University of Illinois. The Repair and Renovation request is vital for the continued renewal of existing University facilities, provision of up-to-date support for academic programs and protection of the State's investment in capital facilities. More detailed descriptions of these projects are provided in the sections following this overview.

The second priority seeks \$56,286,000 to complete a major remodeling of Lincoln Hall, one of the signature buildings on the Urbana-Champaign quadrangle. Planning funds of \$5 million have been released from appropriations in FY 2004 and FY 2006.

The third priority seeks \$14,250,000 when combined with federal and university resources will allow for construction of a new \$31,500,000 facility for the College of Medicine at Rockford to enhance their National Center for Rural Health program.

The fourth priority is a State private match seeking \$42,00,000 from the state and \$30,000,000 from other sources to construct a new Electrical and Computer Engineering Building at the Urbana-Champaign campus. \$3 million in planning funds have already been secured from the State from a FY 2006 appropriation.

The fifth priority seeks \$20,034,000 to construct the Integrated Bioprocessing and Research Lab on the South Farms at the Urbana-Champaign campus. Planning funds of \$1.9 million for this project have already been released.

The sixth priority requests \$20,000,000 to modernize the Dentistry Building and correct code compliance deficiencies in the building.

The seventh priority requests \$120,000,000 to rehabilitate the College of Pharmacy and add a small addition to the building.

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The eighth priority seeks \$4,000,000 for the Springfield campus to construct a Public Safety Building on campus.

The ninth priority seeks \$50,000,000 for a Disability Research, Resources and Education Services Building on the Urbana-Champaign campus helping them to remain at the forefront in serving students with disabilities.

The tenth priority seeks \$35,000,000 to remodel Burrill Hall on the Urbana-Champaign campus.

The eleventh priority seeks \$35,000,000 to remodel the Science and Engineering Lab on the Chicago campus.

The twelfth priority seeks \$35,000,000 to renovate the Brookens Library at the Springfield campus.

These projects are described in further detail in the pages that follow.

Table 4FY 2010 Combined Capital Budget RequestSummary by Category and Campus(Dollars in Thousands)

	Urbana-			
Category	Champaign	Chicago	Springfield	Total
Building, Additions, and/or Structure	\$112,034.0	\$14,250.0	\$4,000.0	\$130,284.0
Land Acquisition				0.0
Utilities				0.0
Remodeling	104,896.4	183,331.8	35,687.4	323,915.6
Site Improvements				0.0
Planning				0.0
	\$216,930.4	\$197,581.8	\$39,687.4	\$454,199.6

Table 5FY 2010 Combined Capital Budget RequestFuture Funding Implications(Dollars in Thousands)

Priority	Project	Category	FY 2010 Request	FY 2011 Cost	Cost for 2012 and Beyond
1	Repair and Renovation	Remodeling	\$22,629.6		
2	Lincoln Hall Remodeling	Remodeling	56,286.0		
3	College of Medicine Rockford	Building	14,250.0		
4	Electrical and Computer Engineering Bldg	Building	42,000.0		\$20,000.0
5	Integrated Bioprocessing & Research Lab	Building	20,034.0		
6	Dentistry Modernization/Code Compliance	Remodeling	20,000.0		
7	Pharmacy Renovation & Addition	Remodeling	120,000.0		
8	Public Safety Building	Building	4,000.0		
9	Disability Research, Res. & Educ. Srv. Bldg.	Building	50,000.0		
10	Burrill Hall Remodeling	Remodeling	35,000.0		
11	Science and Engineering Lab Renovation Phase I	Remodeling	35,000.0		
12	Brookens Library Renovation	Remodeling	35,000.0		

CAPITAL REQUESTS



PRIORITIES (\$454,199,600)

Priority 1:

Repair and Renovation \$22,629,600 - All Campuses

As in past years, the University's top priority is focused on annual repair and renovation. Attention to annual repair and renovation assures that those projects will not slip and fall into the deferred maintenance category. A total of \$22,629,600 is requested for the 17 projects outlined in Table 6. Detailed descriptions of these projects are found in the Repair and Renovation project descriptions, following this Priorities section.

Table 6Repair and Renovation Projects by Campus

Urbana-Champaign Projects	Amount
Art & Design Building, Instructional Labs	\$ 2,000,000
Main Library, Technical Service Consolidation	2,000,000
Veterinary Medicine, Large Animal Clinic Remodel	2,815,000
Education Building, Remodel Phase IV	1,200,400
Armory-Foellinger-Huff, Life Safety Corrections	2,295,000
Foreign Languages Building, Replace Plaza Deck	900,000
Speech and Hearing Clinic, Renovate Speech and Language Clinic	500,000
Medical Sciences Building, Renovate Instructional Labs	1,900,000
Total	\$ 13,610,400
	A
Chicago Projects	Amount
Elevator Replacement, Various Buildings	\$ 1,000,000
College of Medicine, Masonry & Windows	3,125,000
Science & Engineering South, Masonry Repair	1,000,000
Roosevelt Road Building, Roof Replacement	675,000
Campus Buildings, Life Safety Corrections	1,000,000
Student Services Building, West Façade Masonry & Window	281,800
Science & Engineering Lab, HVAC Replacement	 1,250,000
Total	\$ 8,331,800
Springfield Projects	Amount
Campus Buildings, Life Safety Corrections	\$ 180,000
Campus Buildings, Programmatic Remodels	507,400
Total	\$ 687,400

Priority 2:

Lincoln Hall Remodeling \$56,286,000 - Urbana

Lincoln Hall currently serves the University of Illinois as a general classroom building and provides space for the College of Liberal Arts & Sciences, the largest instructional unit on the Urbana-Champaign campus. The building supports a very large volume of instructional activity and classroom use. The building was constructed in two stages, with the western half constructed in 1911 followed with construction of the eastern half and theater in 1930. Since that time the building has gone without a major renovation; the interior layout and infrastructure remain largely intact from initial construction.

In anticipation of the Spurlock Museum of World Cultures construction, a feasibility study was performed in 1999 to determine how best to use the space vacated by the museum relocation. This project will ultimately concentrate instructional space on the first two floors and place offices on the upper floors. Much needed teaching assistant areas will be created on the fourth floor of this centrally located Quadrangle building. The reconfiguration of space in Lincoln Hall will provide a variety of classroom sizes. The lower level will be designed for mechanical and storage space.

This renovation is absolutely critical to the successful continuation of existing programs that use the building. Several programs are in need of additional space to meet programmatic needs. With this major remodel effort the building will be updated to modern life safety code requirements. Additionally, Lincoln Hall's deferred maintenance addressed in this project will abate an estimated \$11 million. All aspects of the building will be upgraded including electrical, plumbing, HVAC and communication systems. This will result in a completely renovated building within the academic core of the Urbana-Champaign campus that is organized to meet current academic demands, through new and emerging technologies with a modernized facility making it more efficient to operate.

Planning funds in the amount of \$2,000,000 were approved by the Governor in FY 2004. Another \$3,000,000 in additional planning funds were included in the FY 2006 Governor's Capital Budget Recommendation and released. The request for the Lincoln Hall Remodel totals \$56,286,000 in this FY 2010 Capital Request.

Priority 3:

College of Medicine at Rockford \$14,250,000 - Chicago

The College of Medicine at Rockford was established in 1971 specifically to train primary care physicians and has graduated over 1,200 doctors. It is one of four regional sites of the University of Illinois College of Medicine (Chicago, Rockford, Peoria, Urbana-Champaign), which is the largest medical college in the United States and one of only a few medical college programs in the nation that specifically recruits and trains medical students from rural areas to practice in rural communities.

In Illinois and nationally, most rural counties are medically underserved, affecting access to quality health care, infant mortality, life expectancy and economic development. The University proposes to construct the National Center for Rural Health Professions, a \$31.5 million, 60,000 square foot building addition to the Parkview Avenue campus in Rockford. Additional space is needed to support the College's expanding programs in rural medicine and rural health care.

The new facility will house classrooms, laboratories and offices for the Center's multiple programs and projects including the College's Rural Medical Education (RMED) Program, Project EXPORT Center for Excellence in Rural Health and the Northern Illinois Area Health Education Center (AHEC). Additionally, center space will be devoted to library resources and distance-learning labs, as well as rural and community-based research programs. The \$31,500,000 project is an amount to be funded from the joint contributions of the University, State and Federal Government.

Priority 4:

Electrical and Computer Engineering Building \$42,000,000 – Urbana

Funded with matching gifts of \$30,000,000 this \$75,000,000 building will give the Urbana-Champaign campus an opportunity to develop an environment in which overlapping and mutually compatible program strengths can be enhanced. The Departments of Computer Science, Electrical and Computer Engineering and selected units in the multi-disciplinary Coordinated Science Laboratory span the spectrum from theory to application. In common facilities, these programs have greater potential to generate new endeavors than the same units operating alone. While this facility will primarily serve the research missions of the Electrical and Computer Engineering Department, it will also improve and expand graduate education and enhance specialized upper-level undergraduate programs and projects. This building will serve as part of a programmatic link from the Beckman Institute to the current Everitt Laboratory of Electrical and Computer Engineering for scientists and engineers in the electrical and computer engineering fields. Along with the Beckman Institute, Microelectronics Laboratory, Computer and Systems Research Laboratory and Digital Computer Laboratory Addition, this building will provide the modern facilities needed to reinforce and enhance the campus's reputation in electrical and computer engineering while forming the foundation for lasting preeminence in these fields.

Currently, the Electrical and Computer Engineering Department has a significant space deficit, which is further exacerbated by the poor quality of its existing space. It is possible that part of the assignable square footage in the Everitt Laboratory could be freed to create classrooms and other teaching facilities on the north end of campus. The building, as proposed, will act largely as a vehicle to relocate programs of mutual interest and upgrade the space in programs requiring more sophisticated space. \$3 million in planning funds have been released by the State for planning purposes leaving the FY 2010 request at \$42,000,000.

Integrated Bioprocessing and Research Laboratory \$20,034,000 – Urbana

Priority 5:

Given trends in biotechnology and in the world economy, the crop bioprocessing initiative will position Illinois as a leader in systems research focused on crops all the way from the field to the consumer with the Bioprocessing Research Laboratory. This facility will enhance research on value-added products and will be an interdisciplinary program with several departments across campus involved. The Integrated Bioprocessing Research Laboratory will provide a flexible bio-refinery to conduct multi-disciplinary research on new and better processes to convert a broad variety of biobased feedstocks into higher value added products such as food, feed, energy, polymers, agrochemicals, fibers, plastics and industrial feed stocks. The 50,000 square foot facility will be designed to meet research and programmatic needs in the most efficient way and at a minimum, the project will earn enough rating system points to be certified as a LEED Silver Building (an environmentally friendly structure). This project has received planning funds in the amount \$1.9 million as part of the Governor's Economic Development Program. An additional \$1.2 million has been provided by Illinois Clean Energy Community Foundation (ICECF) to supplement LEED certification. The ICECF invests in clean energy

development and land preservation efforts working with communities and residents to improve environmental quality in Illinois.

Priority 6:

Dentistry Modernization/Code Compliance \$20,000,000 – Chicago

The University of Illinois at Chicago proposes to modernize the College of Dentistry building which is located in the west side medical complex. The five story building, constructed in 1973, houses the instructional, research and patient care activities of the College of Dentistry, including 350 dental and graduate students, 85 full time faculty, 116 part-time faculty and 136 support staff. The building's clinics accommodate 100,000 patient care visits each year. With the closing of two of the four dental colleges in Illinois, the Chicago campus shares the responsibility with Southern Illinois University of educating future dentists for the state.

Eighty percent of the course of study for a DDS degree consists of clinical patient care science instruction. This instruction is highly dependent on patient care facilities from a standpoint of space, design and equipment. Every dental school's building must contain ambulatory care clinics and supporting technical laboratory facilities that are essential to the preparation of dental graduates for immediate entry after graduation into clinical patient care professional practice.

The majority of U.S. dental school buildings were constructed during the 1970s. Since 1990, most U.S. dental schools have undergone renovation and re-equipping to bring their infrastructures up to current standards of patient care delivery with respect to infection control/instrument sterilization, fire and other occupant safety codes, Americans with Disabilities Act, Occupational Safety and Health Administration (OSHA) legislation and computerized information technology innovations which are changing dental diagnosis, therapy and instructional methodologies. A majority of U.S. dental schools have already completed renovation and re-equipping (e.g. University of Michigan, University of Iowa, Indiana University, University of Missouri at Kansas City) or plan to build new facilities (e.g. University of Maryland, Marquette University). Faculty and students are attracted to dental schools with state-of-the-art physical facilities and out-dated facilities are a barrier to competitive faculty and dental student recruitment at UIC. The current UIC College of Dentistry building does not support these processes. It was built at a time when few of the above practices were even imagined. The building does not support high-fidelity clinical simulation, which hampers the transfer of knowledge and skill from the pre-clinic learning environment to clinical patient care. Projects currently underway are beginning to address fire alarm, emergency generator, escalator and building egress issues. Elevator and fire sprinkler projects are part of the FY 2009 Repair and Renovation request.

While the College of Dentistry has been able to maintain adequate facilities that minimally meet accreditation guidelines, the College has not been able to keep pace with peer institutions. The college building consists of five floors with 190,000 nasf, of that approximately 100,000 nasf is devoted to patient care clinics, approximately 60,000 nasf is assigned to teaching and approximately 30,000 nasf is research laboratory space. A substantial technological infrastructure is required in a dental school building to support computer-based student instruction and simulation learning experiences which prepare the dental student for patient care, collect and store digitized radiographic images, track patient diagnostic and treatment data and maintain a fully electronic patient record in our patient clinics.

This modernization project will replace or upgrade all heating, ventilating and air conditioning systems. Additional work will include the installation of fire suppression systems including sprinklers, fire walls, fire rated doors, new standpipes, removal of dumb waiter conveyor system (hazard) and providing proper egress and existing distances for the entire building. As part of this process, the building's ceiling and lighting system needs to be replaced and upgraded. The lighting system was based on a 120-volt system that is outdated and energy inefficient. Conversion to a 277-volt system (with new fluorescent lamps) will significantly improve life cycle costs and free up normal power capacity for the building to address current and future power needs. Finally, the buildings network infrastructure will be upgraded to allow for important Digital Radiography functions.

Priority 7:

Pharmacy Renovation and Addition \$120,000,000 – Chicago

This request is for funds for the initial phase of an overall renovation of the existing College of Pharmacy building and for the construction of a new pharmaceutical research addition. The construction of this addition will allow for the expansion of laboratory and laboratory support functions. Moreover, it will permit the renovation of existing laboratory functions, student services and offices in the existing building without major disruption to on-going research and educational activities.

The infrastructure of the existing building has degraded dramatically. Problematic HVAC, electrical, telecommunications, plumbing, computer wiring, roof systems and fire protection systems need to be serviced, upgraded or replaced. Phase I will address needed upgrades to and replacement of core infrastructure that serve the entire building, as well as the renovation of the second through fifth floors of the East Wing, including replacement of the building systems on those floors. Subsequent phases will complete the process with the renovation and building system replacement and upgrades for the remainder of the facility.

The proposed research addition will allow the College to relocate fume hood intensive research laboratories into a facility with more appropriate air circulation and exhaust capabilities consistent with the types of cutting edge research projects being undertaken and envisioned. This will facilitate pursuit of research opportunities currently constrained by the physical limitations of the existing laboratory environments.

The requested renovation and addition are necessary to meet the goal of expanding College of Pharmacy's research base and the education of practitioners to serve the people of the State of Illinois.

Priority 8:

Public Safety Building \$4,000,000 – Springfield

Funding is requested to replace the current Public Safety facility on the Springfield campus. The building was constructed in 1941 with additions in the mid 1970s and mid 1990s. As the campus has grown it has magnified the need for a new facility to adequately meet the public safety needs of the campus community. The new Public Safety Building will alleviate the current cramped and inefficient conditions. The new facility will include a two-car sally port; holding area; dispatch office; lobby; offices; shower/locker; and interview, squad, DUI, evidence storage and report writing rooms. The new facility will improve the flow of traffic into and out of the building and create a safer environment for all constituents on campus. Additionally, construction of a new facility will allow the UIS Police Department to

comply with the requirements of the Commission on the Accreditation of Law Enforcement Agencies.

Priority 9:

Disability Research, Resources and Education Services Building \$50,000,000 – Urbana

The College of Applied Health Sciences is comprised of three academic units, the departments of Kinesiology and Community Health: Recreation, Sport and Tourism: and Speech and Hearing Science – and one service unit, the Division of Disability Resources and Educational Services (DRES). DRES has been a pioneer in post-secondary educational access for persons with disabilities for over half a century. As the nation's first program in post-secondary disability support services, DRES programs and services continue to reach far beyond legal mandates, making it one of the prominent programs of its kind.

DRES programs are housed in the basement and first floor of the Rehabilitation Education Center. The campus facilities condition audit shows just over \$2 million in deficiencies largely concentrated in the mechanical, electrical and plumbing systems. Unfortunately, while the original building plan has remained fixed the numbers of students requiring the services has grown exponentially. In addition to the significant maintenance needs, the building no longer meets current services needs in design and capacity as the facility was built to accommodate less than 200 students. Currently the facility serves approximately 1,000 students with current projections for an additional 100% increase in the next 10 years.

Space assigned in support of DRES activities is significantly deficient from what is needed. Estimated deficiencies for the service program are approximately 37,200 nasf, research and educational programs by 10,000 nasf and the competitive sport program is deficient by 41,600 nasf. Vertical expansion of the existing building is not possible and other options for additions to the current building could only provide a maximum of 10,000 nasf. A new 70,000 nasf facility will address DRES's basic service program needs, enhance specialized academic support services, provide research and educational space. The request for the Disability Research, Resources and Education Services Building totals \$50 million.

Priority 10: Burrill Hall Remodeling \$35,000,000 – Urbana

Burrill Hall has been used intensively for forty years, primarily for research, and has had minimal minor remodeling performed to upgrade the heavily used spaces. All of the space in Burrill Hall is in need of significant upgrading with regards to the building mechanical systems infrastructure to make the building suitable for biological instruction and research in the twenty-first century. This project will see wall reconfigurations, replacement of fixed laboratory equipment, plumbing, electrical, lighting, data and HVAC changes. In addition, all new finishes are envisioned for this building, including flooring, ceilings, and walls.

Science and Engineering Lab Renovation Phase I \$35,000,000 – Chicago

Priority 11:

The purpose of this project is to initiate modernization of the original Science and Engineering Laboratory Building which is over 40 years old. The proposed work includes complete renewal of deteriorated and/or obsolete building infrastructure systems and programmatic remodeling required to update functionally obsolete classroom and laboratory facilities. The project will be implemented in a series of phases with each phase addressing a four-story section of the building. The following systems and building components will be replaced: air handling units, temperature controls, heat exchangers, rooftop lab exhaust fans, exterior windows, exterior doors, electrical risers and power panels, motor control centers and the electrical switchgear. In addition, the project would upgrade the telecom/data/wireless communications/audio-visual capacities, modernize the plumbing and toilet rooms ,improve ADA entrances and implement a programmatic modernization of the laboratories and classrooms.

Priority 12: Brookens Library Renovation \$35,000,000 – Springfield

The purpose of this project is to renovate the Brookens Library at the Springfield campus. This 200,000 square foot facility was constructed in 1975 as the first major permanent building on the Springfield campus. While the building has served the university well, it is now in need of renovation. The building's deficits include severe overcrowding and lack of growth space for the collection, technology and services; a confusing physical layout; an inefficient window system that creates uncomfortable cold and hot spaces; poor lighting system; severe acoustic problems; worn and outdated finishes and furnishings; and inaccessible spaces as defined by the Americans With Disabilities Act. The deferred maintenance in the building

makes up a large portion of the campus' overall deferred maintenance as cited in the VFA study. Renovation will allow the university to address the facilities' deficits and reposition learning, teaching, and research services and the supporting technologies and collections.

Brookens Library currently is split into two separate sections, a library side and an academic office/classroom side, both on level 3 and level 4. Academic classrooms and offices are located on both levels, primarily in the north and west sides of the facility on both levels, with the library collections and reader study areas located in the south and east sides. The College of Education is housed on the third level, as are the majority of the classrooms located in building. This configuration has presented numerous problems including way finding, uneven temperature control and inefficient use of space. This project creates an opportunity to recreate the library into a superb learning centered and technology rich facility by moving all the academic program space in the facility to one level and by relocating the library's services and collections to areas that will provide the optimal use of space.

Other improvements include the ability to provide better temperature control to all spaces in the facility and improve way finding in the facility. Renovation of the HVAC and mechanical systems will allow the university to dramatically improve the energy efficiency of the facility in addition to providing optimal humidity and climate controls that are required in such areas as the university archives. Additionally, renovation of the facility will allow the library to provide optimal use of the space by relocating several library services and collections to renovated space that will better serve the students and campus community. This project also includes providing an enhanced entrance to the facility that will increase Brookens Library's presence on the new UIS quadrangle. This \$35,000,000 renovation of the Brookens Library will rehabilitate the building into a state-of-the-art learning center, extend the life of the facility and profoundly improve the quality of scholarly communications across the university.

REPAIR AND RENOVATION PROJECT DESCRIPTIONS

Urbana-Champaign Projects (\$13,610,400)

Art & Design Building, Instructional Labs – \$2,000,000

Built in the late 1950s, the Art and Design Building has undergone only minor repairs and upgrades. The building's present condition reflects the wear and tear of 50 plus years of continuous use. New program and equipment needs have rendered the original space configurations outmoded, inefficient and ill-suited to their purposes.

This project will reconfigure spaces, address life safety concerns and update "worn out" facilities. This renovation will replace HVAC systems; lighting, electrical and voice/data systems; room finishes where necessary; and any safety needs to make the spaces safe for students and instructors alike.

Main Library, Technical Service Consolidation - \$2,000,000

With the exception of an addition to the northwest corner of the Main Library in 1964, the user and staff spaces of this building have changed very little since the Library was dedicated in 1929. The Library remodeling effort is improving the logical arrangement and upgrading to modern standards the quality of the space occupied by various departmental libraries located primarily on the second and fourth floors of the Main Library.

Remodeling will also enhance the quality of space for the libraries. In particular, computer wiring, electrical wiring and lighting will be upgraded to respond to the demands of new technologies. In the last decade, the development of electronic information resources has revolutionized the academic library. For universities to be effective in their teaching and research missions it is critical that access to information through electronic medium be readily available. The reconfiguration of space and improved technological capabilities of the space will allow the Main Library to deliver information by both traditional and electronic formats more effectively to the students and faculty of the University.

Veterinary Medicine, Large Animal Clinic Remodel – \$2,815,000

The University of Illinois at Urbana-Champaign College of Veterinary Medicine is one of Illinois' most public portals. The Large Animal Clinic, (one of the campus buildings most frequently visited by the public), was completed some 25 years ago. With the combination of intensive use (24 hrs/day, 7 days/week) and reduced levels of maintenance funding, the facilities have deteriorated and are in need of funding to address health and safety risks to faculty, staff, students, clients and animals; biosecurity issues; and code compliance issues.

In FY 2004, the College provided \$500,000 to address the most urgent of needs cited by the Council on Education accreditation site team in 1999 and the University-wide facilities condition audit completed in 2001. This work focused on wards 1 and 2 in the Large Animal Clinic. In FY 2007 the College funded a feasibility study to identify the most urgent needs of the remaining portions of the building. The proposed work will be a continuation of that effort and includes the remodeling of the remaining two animal wards; installation of new, impervious floor surfaces in surgical suites; replacement of fencing and gating for animal handling; HVAC system upgrades; and general aesthetic repairs such as painting, ceiling tile replacement, new lighting, cabinetry and interior door replacement.

Education Building, Remodel Phase IV - \$1,200,400

The College of Education is making a concerted effort to become a national and international leader in the area of instructional technology and research on learning using technology. It is important that the College have facilities available to enable that effort. The College is continuing a major initiative to bring educational technology into many of the classrooms in the Education Building, which will allow for group and individual instruction, along with research to occur in educational technology. Work includes new wall, ceiling, and floor finishes; new lighting; new window treatments where appropriate; enhanced power and networking capabilities; computer projection capabilities; built-in storage; and in some areas, teleconferencing capabilities. To supply appropriate and usable space in this remodeling effort, it may be necessary that this request include movable equipment as a part of this project.

Armory, Foellinger Auditorium, Huff Hall Life Safety Corrections - \$2,295,000

The proposed project will address priority life safety deficiencies as noted in the facility audit for the three UIUC campus buildings with large classroom usage and high occupant loads during special events. The three structures identified for this project are the Armory, Foellinger Auditorium and Huff Hall. The specific factors considered in the selection of these three structures are as follow:

- <u>Armory</u>: This building has 29 general campus classrooms with more than 690 hours of classroom use and 20,994 total student contact hours each semester in FY 2006. It also provides indoor track facilities for the public.
- <u>Foellinger Auditorium</u>: This building's auditorium is the largest general campus classroom on campus with 1,750 seats. It is also frequently used for lectures and other special events.
- <u>Huff Hall</u>: This building hosts Big Ten volleyball and wrestling events as well as academic classes, with a gymnasium seating capacity of 4,500 persons.

The scope of work includes developing a design for fire suppression, fire alarms, existing provisions, emergency lighting and exit signage in priority areas of the buildings as applicable to be constructed at a later date. The designs will be consistent with the fundamental principals of life safety as identified by the National Fire Protection Association (NFPA) publication, *Life Safety Code Handbook*.

Upon implementation, these improvements will enhance the life safety levels for users of each structure by the early notification of the building occupants of the presence of fire, limiting the expansion of a fire event, and providing a code-compliant exit rout for them to quickly and safely leave the building. Planning funds were released for this project in FY 2007 and design is underway.

Foreign Languages Building, Replace Plaza Deck - \$900,000

The existing plaza deck also serves as a roof over a series of basement class rooms and offices. Multiple leaks throughout the deck are very difficult to repair due to the nature of the system. This causes architectural and in some cases structural damage throughout the basement area. This project has been scheduled several times and has been cancelled due to other priorities throughout campus. This project is to remove the existing bricks, sand and vapor deck down to the structural deck over the entire 20,000 square foot area. A new rubberized asphalt system will be installed over the deck with a new drainage and walkway system installed on top.

Speech and Hearing Clinic, Renovate Speech and Language Clinic - \$500,000

Most of the faculty in the College of Applied Life Studies occupies space in dated facilities that is completely inadequate for faculty research programs. The Speech-Language Clinic will be vacating the Speech and Hearing Building. This project will remodel clinic interview rooms and observation room into modern laboratory space. Other laboratory space will also be renovated to upgrade electrical service and provide fume hoods for several labs, converting Speech Clinic space into quality research space.

Medical Sciences Building, Renovate Instructional Labs - \$1,900,000

This project seeks to restructure the instructional laboratories in the Medical Sciences Building for histology, microbiology, neuroscience and immunology to accommodate significant changes in the medical curriculum that have been gradually implemented since the building was originally designed in the early 1970s. The most dramatic change in the curriculum is similar to that taking place across campus, the introduction of more and more computer technology and therefore instruction using that technology.

Restructuring the instructional laboratory spaces will allow for consolidation of laboratory sessions, and provide space that facilitates meeting accreditation requirement. The reconfiguration will provide flexibility and multipurpose use in all laboratories; lecture and seminar space, as well as provide for state-of-the-art technological upgrades. Work includes new wall, ceiling and floor finishes; new lighting; enhanced power and networking capabilities; computer projection capabilities; and built-in storage.

Chicago Projects (\$8,331,800)

Elevator Replacement, Various Buildings – \$1,000,000

The existing elevator equipment in the Benjamin Goldberg Research Center (two hydraulic elevators), Paulina Street Building (one hydraulic elevator), College of Urban Planning and Public Affairs Hall (freight elevator), and the Engineering

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Research Facility (two passenger elevators) is obsolete, difficult to obtain parts for or is near the end of its life expectancy and constantly failing. The scope of work will include the installation of new controllers, machines, cabs, hatch doors, signal fixtures, and door operators, and will ensure compliance with Americans with Disabilities Act requirements.

College of Medicine, Masonry & Windows - \$3,125,000

This project includes window replacement and repair of distressed and deteriorating masonry, tuck pointing, replacement of steel and masonry lintels, limestone panels and trim and various masonry anchorage devices. The existing conditions pose a serious safety problem for pedestrians because anchorage devices, masonry and mortar are deteriorating and falling from the building. This is a continuation of the multi-phase project to complete the necessary repair work.

Science & Engineering South, Masonry Repair - \$1,000,000

The scope of this work includes repair of distressed and deteriorating masonry and copings, tuck pointing, and replacement of lintels and various masonry anchorage devices. The existing conditions pose a serious safety problem for pedestrians because anchorage devices, masonry and mortar are deteriorating and falling from the building. This is a continuation of the multi-phase project to complete the necessary repair work.

Roosevelt Road Building, Roof Replacement – \$675,000

The existing 28,000 square foot built-up roof has reached the end of its useful life and requires replacement. The roof's flashing is damaged and no longer provides an adequate barrier against moisture penetration. Additionally, the moisture-damaged roof insulation is no longer effective, resulting in high energy losses. Replacement of the roof with a built-up membrane will eliminate roof leaks and improve the energy efficiency of the building. The light-reflective roof coating included in this project will further enhance the energy efficiency of the building.

Campus Buildings, Life Safety Corrections - \$1,000,000

Multiple buildings on the campus require fire alarm and sprinkler renovations to address life-safety concerns. A prioritized list of projects has been developed to address these concerns. This project is part of a continuing effort to eliminate these life-safety concerns and will work to address the most critical of the project needs on the east-side of campus.

Student Services Building, West Wing Façade Masonry & Window - \$281,800

The south façade at the west end of the building has deteriorated and is in severe need of repair. This project includes window wall replacement and repair of distressed and deteriorating masonry, tuck pointing and replacement of steel lintels and various masonry anchorage devices. It will eliminate potential safety hazards from falling bricks and lintels that would occur if deterioration is allowed to continue. Replacement of the deteriorated single pane window wall system will improve the energy efficiency of the building.

Science & Engineering Lab, HVAC Replacement - \$1,250,000

The aging HVAC equipment is no longer capable of maintaining proper environmental conditions in the building. The primary mechanical system serving the 460,545 gsf building is 45 years old and has been supplemented over the years with a variety of distributed supplemental units. The result is a very energy inefficient high maintenance composite system. This project will begin a systematic program of equipment replacement, refurbishment and upgrades that will reduce maintenance and operating costs, improve energy efficiency and improve occupant comfort.

Springfield Projects (\$687,400)

Campus Buildings, Life Safety Corrections – \$180,000

The University is currently in the process of completing a life safety code assessment at each campus. The audit will be a survey of non residential space at each campus. The facility assessment for life safety code compliance at UIS' nonresidential facilities include the Public Affairs Center, Brookens Library, Health & Sciences Building and the five major metal buildings located on the east side of campus.

With the assessment results, UIS will be able to evaluate condition and code based deficiency requirements for each building. This project will use results of the assessment to formulate a project list based on the survey to focus deficiencies in the areas of fire alarm systems, fire suppression systems, hazardous areas and means of

egress. Funding will be required to address the most critical life safety projects from this new facilities assessment.

Campus Buildings, Programmatic Remodels - \$507,400

Occupancy of the new University Hall has freed up space for possible programmatic relocations in Brookens Library, Health & Sciences Building and in the following metal buildings: Student Affairs, Communication/Psychology/Visual Arts and College of Business and Management. This project will allow the campus to initiate some of the smaller programmatic relocations that the campus urgently needs. With the major renovation projects included in the regular capital request, funding is needed which will allow the campus to address some of the smaller, yet critical scoped projects requiring minor renovations. These smaller projects are targeted to create greater efficiencies by and between supporting campus units.